PROPOSED RULE MAKING



CR-102 (June 2024) (Implements RCW 34.05.320)
Do NOT use for expedited rule making

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DATE: August 05, 2024

TIME: 2:00 PM

WSR 24-16-117

Agency: Washington S	State Office	of the Insurance Commission	ner (Ol	C) Insurance Commissioner Matter R 2024-04				
□ Original Notice								
☐ Supplemental Noti	ce to WSR							
□ Continuance of WSR								
□ Preproposal Statement of Inquiry was filed as WSR 24-12-074; or								
☐ Expedited Rule Ma	☐ Expedited Rule MakingProposed notice was filed as WSR; or							
☐ Proposal is exempt under RCW 34.05.310(4) or 34.05.330(1); or								
□ Proposal is exempt under RCW								
Title of rule and other identifying information: (describe subject) Implementation of SB 6027 (Chapter 42, Laws of 2024)								
Insurance Holding Con	npany Act							
Hearing location(s):		Landing (bases)		0				
Date:	Time:	Location: (be specific)		Comment:				
September 12, 2024	9:00AM	Virtual Public Hearing		Registration link for the virtual public hearing:				
		Zoom Meeting: detailed information for attending the	•	https://wa-oic.zoom.us/meeting/register/tZYuf-				
		Zoom meeting posted on th		<u>Crpz0rHt1Y2Kz Gy9w3izDtwiYrlJi</u>				
		website here:	ie Oic					
		https://www.insurance.wa.g	iov/ins					
		urer-holding-company-act-r						
		04						
Date of intended ado		ember 17, 2024 (Note:		NOT the effective date)				
Submit written comm	ents to:		Assist	ance for persons with disabilities:				
Name RulesCoordinat	or@oic.wa.	gov	Contact Katie Bennett					
Address 302 Sid Snyder			Phone 360-725-7013					
Email PO Box 40255, Olympia, WA 98504-0255			Fax 360-586-2023					
Fax 360-586-3109			TTY 360-586-0241					
Other			Email Katie.bennett@oic.wa.gov					
Beginning (date and	time)		Other					
By (date and time)			By (date) September 11, 2024					
September 13, 2024	0.000 0. 20.	(61 111, 1 2 1) 611		,				
	sal and its	anticipated effects, includi	ng any	changes in existing rules: SB 6027 (Chapter 42,				
Laws of 2024), concerning the Insurance Holding Company Act, passed during the 68th Legislative Session. This new law aligns								
Washington's Insurer Holding Company Act (Ch. 48.31B RCW) with the updated National Association of Insurance Commissioners								
(NAIC) model authorities on this topic.								
The Commissioner is considering adding provisions from Section 21 of NAIC model regulation 450 to a new section in the existing								
regulations for Washington Insurance Holding Companies located in Chapter 284-18 WAC.								
Reasons supporting proposal: The Commissioner is considering rulemaking to fully implement the new law and updates to								
NAIC model law # 440 and model regulation # 450. This rulemaking is needed to provide administrative guidance and regulatory								
clarification for the group capital calculation requirements, including insurance holding company exemptions as recommended by								
the NAIC.								
Statutory authority for adoption: RCW 48.02.060(3)(a), 48.31B.025(2)(h), 48.31B.025(4), 48.31B.025(10), 48.31B.025(13)(c), and RCW 48.31B.040								
Statute being implemented: Chapter 42, Laws of 2024.								

Is rule necessary	because of a:					
Federal Law?						
Federal Co	□ Yes ⊠ No					
State Court			□ Yes ⊠ No			
If yes, CITATION:			_ 100 🚨 140			
		any, as to statutory language, implemen	ntation enforcement and fiscal			
matters: None.	its of recommendations, in	any, as to statutory language, implement	itation, emoreciment, and nisear			
	ent: (person or organization) nt: □ Private. □ Public. ⊠	Mike Kreidler, Insurance Commissioner Governmental.				
Name of agency	personnel responsible for:					
	Name	Office Location	Phone			
Drafting	Tyler Langford	302 Sid Snyder Ave. Olympia, WA 98501	360-725-7173			
Implementation	John Haworth	5000 Capitol Blvd SE Tumwater, WA 98501	360-725-7000			
Enforcement	Charles Malone	5000 Capitol Blvd SE Tumwater, WA 98501	360-725-7000			
Is a school distri	ct fiscal impact statement	required under RCW 28A.305.135?	□ Yes ⋈ No			
If yes, insert state	ment here:					
The public may Name Address Phone Fax TTY Email Other	•	district fiscal impact statement by contactir	ng:			
Is a cost-benefit	analysis required under Ro	CW 34.05.328?				
	•	s may be obtained by contacting:				
Name	· ·	, , ,				
Address	;					
Phone						
Fax						
TTY						
Email						
Other						
No: Please explain: Under RCW 34.05.328(5)(b)(iii), this rule will be exempt from the requirements of the cost-benefit analysis. This section indicates that exemptions apply to "[r]ules adopting or incorporating by reference without material change federal statutes or regulations, Washington state statutes, rules of other Washington state agencies, shoreline master programs other than those programs governing shorelines of statewide significance, or, as referenced by Washington state law, national consensus codes that generally establish industry standards, if the material adopted or incorporated regulates the same subject matter and conduct as the adopting or incorporating rule." This rulemaking is attempting to adopt or incorporate by reference without material change, national consensus codes that generally establish industry standards with NAIC Model Regulation #450. Insurance Holding Company System Model Regulation With Reporting Forms and Instructions, and the regulations being promulgated will regulate the same subject matter and conduct as the adopting or incorporating rule, and the regulations being promulgated will regulate the same subject matter and conduct as the adopting or incorporating rule.						
Regulatory Fairness Act and Small Business Economic Impact Statement						
Note: The Governor's Office for Regulatory Innovation and Assistance (ORIA) provides support in completing this part.						
(1) Identification of exemptions:						
This rule proposal, or portions of the proposal, may be exempt from requirements of the Regulatory Fairness Act (see <u>chapter 19.85 RCW</u>). For additional information on exemptions, consult the <u>exemption guide published by ORIA</u> . Please check the box for any applicable exemption(s):						

☐ This rule proposal, or portions of the proposal, is exempt under RCW 19.85.061 because this rule making is being adopted solely to conform and/or comply with federal statute or regulations. Please cite the specific federal statute or regulation this rule is being adopted to conform or comply with, and describe the consequences to the state if the rule is not adopted. Citation and description:						
☐ This rule proposal, or portions of the proposal, is exempt because the agency has completed the pilot rule process						
_	RCW 34.05.313 before filing the notice of this proper proposal, or portions of the proposal, is exempt up					
	a referendum.		5 provision 6 1 <u>11644 (1010015) 5 (</u> 2) 5000466 k mas			
	RCW 34.05.310 (4)(b)		RCW 34.05.310 (4)(e)			
	(Internal government operations)		(Dictated by statute)			
\boxtimes	RCW 34.05.310 (4)(c)		RCW 34.05.310 (4)(f)			
	(Incorporation by reference)		(Set or adjust fees)			
	RCW 34.05.310 (4)(d)		RCW 34.05.310 (4)(g)			
	(Correct or clarify language)		((i) Relating to agency hearings; or (ii) process			
			requirements for applying to an agency for a license or permit)			
☐ This rule	e proposal, or portions of the proposal, is exempt u	nder R	CW 19.85.025(4). (Does not affect small businesses).			
	e proposal, or portions of the proposal, is exempt u		* * * *			
Explanation of how the above exemption(s) applies to the proposed rule: Under RCW 19.85.025(3), the RFA does not apply to the adoption of a rule as described in RCW 34.05.310(4). The rules referenced in this law include "[r]ules adopting or incorporating by reference without material change federal statutes or regulations, Washington state statutes, rules of other Washington state agencies, shoreline master programs other than those programs governing shorelines of statewide significance, or, as referenced by Washington state law, national consensus codes that generally establish industry standards, if the material adopted or incorporated regulates the same subject matter and conduct as the adopting or incorporating rule." (see RCW 34.05.310(4)(C)). This rulemaking is attempting to adopt or incorporate by reference without material change national consensus codes that generally establish industry standards with NAIC Model Regulation #450, Insurance Holding Company System Model Regulation With Reporting Forms and Instructions, and the regulations being promulgated will regulate the same subject matter and conduct as the adopting or incorporating rule.						
·	of exemptions: Check one.		adopting of moorporating ratio.			
•	•	tions id	lentified above apply to all portions of the rule proposal.			
☐ The rule proposal: Is partially exempt. (Complete section 3.) The exemptions identified above apply to portions of the rule proposal, but less than the entire rule proposal. Provide details here (consider using this template from ORIA): ☐ The rule proposal: Is not exempt. (Complete section 3.) No exemptions were identified above.						
` '	(3) Small business economic impact statement: Complete this section if any portion is not exempt. If any portion of the proposed rule is not exempt , does it impose more-than-minor costs (as defined by RCW 19.85.020(2))					
on business		ose moi	e-than-minor costs (as defined by RCW 19.85.020(2))			
□ No Briefly summarize the agency's minor cost analysis and how the agency determined the proposed rule did not						
impose more-than-minor costs.						
☐ Yes Calculations show the rule proposal likely imposes more-than-minor cost to businesses and a small business economic impact statement is required. Insert the required small business economic impact statement here:						
The public may obtain a copy of the small business economic impact statement or the detailed cost calculations by contacting:						
Name						
Address						
Phone						
	Fax					
TTY						
Email Other						
Other						

	Signature:
Date: August 5, 2024	
Name: Mike Kreidler	Mile Kreidle
Title: Insurance Commissioner	

- WAC 284-18-447 Group capital calculation. (1) Group capital calculation. Where an insurance holding company system has previously filed the annual group capital calculation at least once, the lead state commissioner has the discretion to exempt the ultimate controlling person from filing the annual group capital calculation if the lead state commissioner makes a determination based upon that filing that the insurance holding company system meets all of the following criteria:
- (a) Has annual direct written and unaffiliated assumed premium (including international direct and assumed premium), but excluding premiums reinsured with the Federal Crop Insurance Corporation and Federal Flood Program, of less than \$1,000,000,000;
- (b) Has no insurers within its holding company structure that are domiciled outside of the United States or one of its territories;
- (c) Has no banking, depository, or other financial entity that is subject to an identified regulatory capital framework within its holding company structure;
- (d) The holding company system attests that there are no material changes in the transactions between insurers and noninsurers in the group that have occurred since the last filing of the annual group capital; and
- (e) The noninsurers within the holding company system do not pose a material financial risk to the insurer's ability to honor policyholder obligations.
- (2) Where an insurance holding company system has previously filed the annual group capital calculation at least once, the lead state commissioner has the discretion to accept in lieu of the group capital calculation a limited group capital filing if: The insurance holding company system has annual direct written and unaffiliated assumed premium (including international direct and assumed premium), but excluding premiums reinsured with the Federal Crop Insurance Corporation and Federal Flood Program, of less than \$1,000,000,000; and all of the following additional criteria are met:
- (a) Has no insurers within its holding company structure that are domiciled outside of the United States or one of its territories;
- (b) Does not include a banking, depository, or other financial entity that is subject to an identified regulatory capital framework; and
- (c) The holding company system attests that there are no material changes in transactions between insurers and noninsurers in the group that have occurred since the last filing of the report to the lead state commissioner and the noninsurers within the holding company system do not pose a material financial risk to the insurers ability to honor policyholder obligations.
- (3) For an insurance holding company that has previously met an exemption with respect to the group capital calculation pursuant to subsection (1) or (2) of this regulation, the lead state commissioner may require at any time the ultimate controlling person to file an annual group capital calculation, completed in accordance with the NAIC Group Capital Calculation Instructions, if any of the following criteria are met:
- (a) Any insurer within the insurance holding company system is in a Risk-Based Capital action level event as set forth in RCW 48.05.430

[1] OTS-5429.3

through 48.05.455, or 48.43.300 through 48.43.325 or a similar standard for a non-U.S. insurer; or

- (b) Any insurer within the insurance holding company system meets one or more of the standards of an insurer deemed to be in hazardous financial condition as defined in WAC 284-16-300 through 284-16-320; or
- (c) Any insurer within the insurance holding company system otherwise exhibits qualities of a troubled insurer as determined by the lead state commissioner based on unique circumstances including, but not limited to, the type and volume of business written, ownership and organizational structure, federal agency requests, and international supervisor requests.
- (4) A non-U.S. jurisdiction is considered to recognize and accept the group capital calculation if it satisfies the following criteria:
 - (a) With respect to RCW 48.31B.025 (13)(a)(iv):
- (i) The non-U.S. jurisdiction recognizes the U.S. state regulatory approach to group supervision and group capital, by providing confirmation by a competent regulatory authority, in such jurisdiction, that insurers and insurance groups whose lead state is accredited by the NAIC under the NAIC Accreditation Program shall be subject only to worldwide prudential insurance group supervision including worldwide group governance, solvency and capital, and reporting, as applicable, by the lead state and will not be subject to group supervision, including worldwide group governance, solvency and capital, and reporting, at the level of the worldwide parent undertaking of the insurance or reinsurance group by the non-U.S. jurisdiction; or
- (ii) Where no U.S. insurance groups operate in the non-U.S. jurisdiction, that non-U.S. jurisdiction indicates formally in writing to the lead state with a copy to the International Association of Insurance Supervisors that the group capital calculation is an acceptable international capital standard. This will serve as the documentation otherwise required in subsection (4)(a)(i) of this regulation.
- (b) The non-U.S. jurisdiction provides confirmation by a competent regulatory authority in such jurisdiction that information regarding insurers and their parent, subsidiary, or affiliated entities, if applicable, shall be provided to the lead state commissioner in accordance with a memorandum of understanding or similar document between the commissioner and such jurisdiction including, but not limited to, the International Association of Insurance Supervisors Multilateral Memorandum of Understanding or other multilateral memoranda of understanding coordinated by the NAIC. The commissioner shall determine, in consultation with the NAIC Committee Process, if the requirements of the information sharing agreements are in force.
- (5) A list of non-U.S. jurisdictions that recognize and accept the group capital calculation will be published through the NAIC Committee Process:
- (a) A list of jurisdictions that recognize and accept the group capital calculation pursuant to RCW 48.31B.025 (13)(a)(iv), is published through the NAIC Committee Process to assist the lead state commissioner in determining which insurers shall file an annual group capital calculation. The list will clarify those situations in which a jurisdiction is exempted from filing under RCW 48.31B.025 (13)(a)(iv). To assist with a determination under RCW 48.31B.025 (13)(b), the list will also identify whether a jurisdiction that is exempted under either RCW 48.31B.025 (13)(a)(iii) or (iv) requires a group capital filing for any U.S. based insurance group's operations in that non-U.S. jurisdiction.

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- (b) For a non-U.S. jurisdiction where no U.S. insurance groups operate, the confirmation provided to meet the requirement of subsection (4)(a)(ii) of this regulation will serve as support for recommendation to be published as a jurisdiction that recognizes and accepts the group capital calculation through the NAIC Committee Process.
- (c) If the lead state commissioner makes a determination pursuant to RCW 48.31B.025 (13)(a)(iv) that differs from the NAIC List, the lead state commissioner shall provide thoroughly documented justification to the NAIC and other states.
- (d) Upon determination by the lead state commissioner that a non-U.S. jurisdiction no longer meets one or more of the requirements to recognize and accept the group capital calculation, the lead state commissioner may provide a recommendation to the NAIC that the non-U.S. jurisdiction be removed from the list of jurisdictions that recognizes and accepts the group capital calculation.

[3] OTS-5429.3