### RECEIVED

AUG 2 4 2009

INSURANCE COMMISSIONER COMPANY SUPERVISION

□ EXPEDITE ☐ No Hearing is Set ☑ Hearing is Set

Date: September 4, 2009 Time: 9:00 a.m. The Honorable Judge McPhee

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COMPANY,

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STATE OF WASHINGTON THURSTON COUNTY SUPERIOR COURT

MIKE KREIDLER, INSURANCE COMMISSIONER,

Petitioner,

NO. 04-2-02427-4

AMENDED

CERTIFICATE OF SERVICE

CASCADE NATIONAL INSURANCE

Respondent.

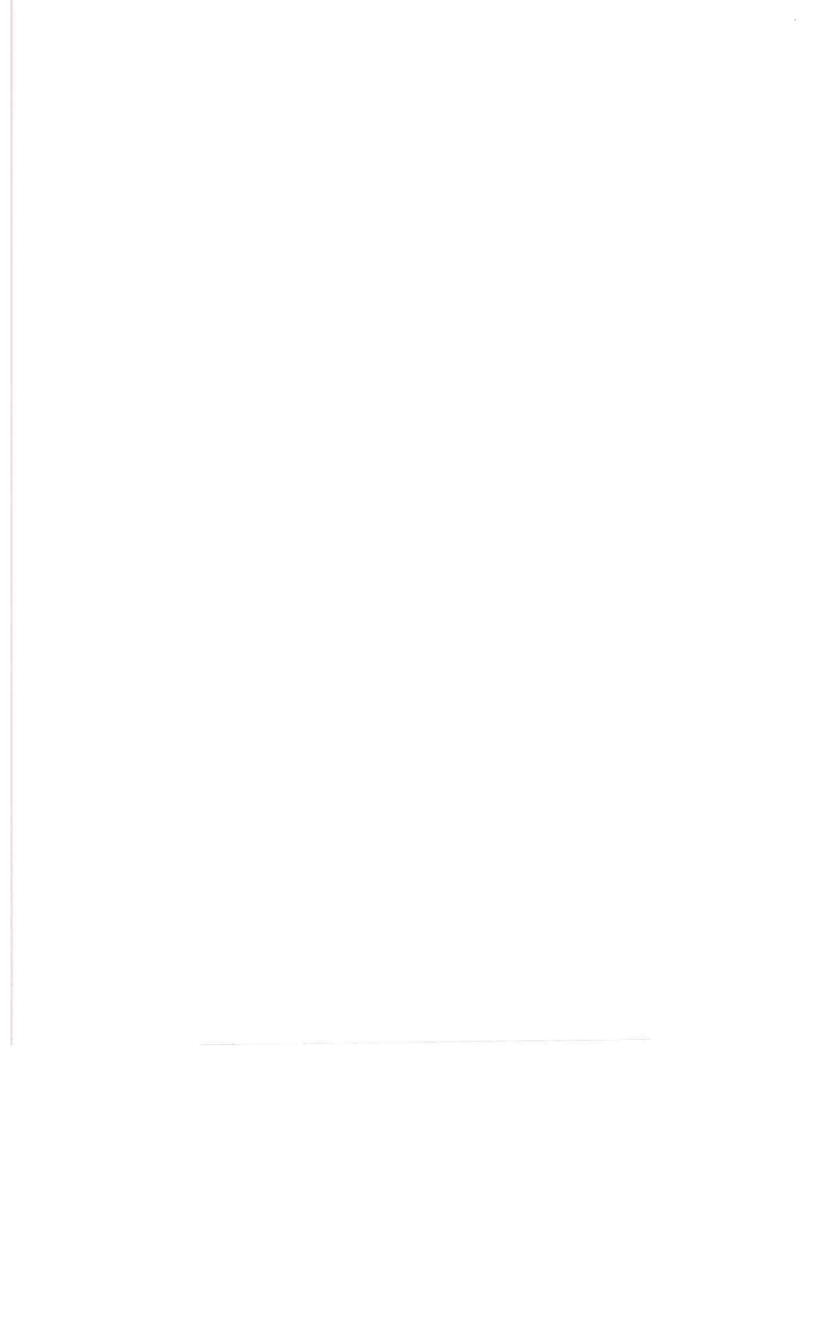
This will hereby certify that on the 21st day of August, 2009, I served a true and correct copy of the Civil Notice of Issue; Motion for Temporary Restraining Order, Order to Show Cause Re: Preliminary Injunction, and for Declaratory Order; Declaration of Marshall McGinnis in Support of Temporary Restraining Order, Order to Show Cause Re: Preliminary Injunction, and for Declaratory Order; Declaration of Carol Sureau in Support of Temporary Restraining Order; Order to Show Cause Re: Preliminary Injunction, and for Declaratory Order; Declaration of Heather Polz in Support of Temporary Restraining Order; Order to Show Cause Re: Preliminary Injunction, and for Declaratory Order; (Proposed) Order Granting Preliminary Injunction and Motion for Declaratory Judgment; (Proposed Order for Temporary Restraining Order and Show Cause Hearing Date Re: Preliminary Injunction; Stipulated Order for Temporary Restraining Order and Show Cause Hearing Date Re: Preliminary Injunction; amended Civil Notice of Issue; amended Order for Temporary

1	Restraining Order and Show Cause Hearing Date Re: Peliminary Injunction; and this		
2	Certificate of Service via the U.S. Mail, first-class postage prepaid, in sealed envelopes, from		
3	Olympia, Washington, to the following interested parties:		
5	Elizabeth J. Anderson, Sr. VP Columbia Bank		
6	Special Credits Department 1301 "A" Street Tacoma, WA 98401		
7			
8	Harold Anderson P.O. Box 3626 Sun River, OR 97707		
9	Former President of Cascade Majority Shareholder (Also via email)		
10	Terrence J. Donahue		
11	Eisenhower & Carlson 1201 Pacific Avenue, Suite 1200		
12	Tacoma, WA 98402-4395 Attorney for Columbia Bank		
13			
14	Michael Gossler Attention: Karen Oliphant Mantagaran Bundun Blankinghin Austin		
15	Montgomery Purdue Blankinship Austin 701 Fifth Avenue, Suite 550 Seattle, WA 98104-7096		
16	Attorneys for Harold Anderson		
17	Joseph K. Hegedus Lewis Brisbois Bisgaard Smith		
18	221 N. Figueroa Street, Suite 1200 Los Angeles, CA 90012		
19	Special Request for Notice		
20	Jeffrey A. King Kent & Wittekind PC		
21	111 W Monroe, Suite 1000 Phoenix, AZ 85003		
22	Attorneys for Insureds Try Us Trucking + Rufer		
23	Brian F. Kreger Ryan Swanson Cleveland		
24	1201 Third Avenue, Suite 3400 Seattle, WA 98101-3034		
25	Attorney for Gudeman & Weiss		
26	111		

1	William T. Lebo, CPCU, President Lebo Mgmt & Insurance Consulting
2	14722 38 <sup>th</sup> Avenue NE Lake Forest Park, WA 98155
3	Former Outside Director of Cascade
4	Thomas S. Linde Law Offices of Laurin S. Schweet
5	295 80 <sup>th</sup> Avenue SE, Suite 102
6	Mercer Island,, WA 98040 Attorneys for Bank of America NA, Creditor of MPR Corn (Allied
7	Creditor of MBR Corp (Allied)
8	Eric Mendoza Bank of America NA
9	CA9-702-03-03, POB 479 Pasadena, CA 91102-6102
10	Creditor of MBR Corp (Allied)
11	Larry Morrison, President
12	Business Transition Network, Inc. 16515 Stilly Way
13	Arlington, WA 98223  Former Outside Director of Cascade
14	
15	W. Theodore Vander Wel Attorney at Law
16	10500 NE 8 <sup>th</sup> Street, Suite 1900 Bellevue, WA 98004
17	Attorney for Morrison and Lebo
18	Marina N. Vitek, Esq. Roxborough Pomerance NYE LLP
19	5820 Canoga Avenue, Suite 250 Woodland Hills, CA 91367
20	Attorneys for Mainstay Business Solutions
21	John W. Wolfe Wolfe Leinback
22	701 Fifth Avenue, Suite 6110 Seattle, WA 98104-7043
23	Attorney for Harold Anderson
24	Mike Kreidler, Ins. Commissioner Office of Insurance Commissioner
25	P. O. Box 40256 Olympia, WA 98504-0256
26	

2	Marshall McGinnis, Deputy Receiver c/o Cascade National Insurance Company PO Box 3366 Bellevue, WA 98009-3366
3	For Cascade National Insurance Company
4	Jim Odiorne, Receiver Office Of Insurance Commissioner
5	P.O. Box 40255 Olympia, WA 98504-0255
6	For Cascade National Insurance Company
7	Victoria L. Vreeland Gordon Thomas Honeywell
8	600 University St Suite 2100 Seattle, WA 98101-4185
9	Alaska Guaranty Association
10	1401 Rudakof Circle Anchorage, AK 99508
11	C. Guerry Collins, Esq.
12	Lord Bissell & Brooke, LLP 300 S. Grand Avenue, 8 <sup>th</sup> Floor
13	Los Angeles, CA 90071 For CA Ins. Guarantee Association (CIGA)
14	1023 Sr 1445 N 22 / 70 MHz
15	Oregon Ins. Guaranty Association 10700 SW Beaverton Hwy, Suite 426 Beaverton, OR 97005
16	WA Insurance Guaranty Association
17	c/o Western Guaranty Fund Services 1720 S. Bellaire, Suite 408
18	Denver, CO 80222
19	Alaska Division of Insurance Linda S. Hall, Director of Juneau Office
20	State Office Building, 9 <sup>th</sup> Floor 333 Willoughby Avenue
21	Juneau, AK 99801
22	California Department of Insurance John Garamendi, Insurance Commissioner
23	300 South Spring Street, South Tower Los Angeles, CA 90013
24	OR Dept. of Consumer and Business Svcs.
25	Joel Ario, Ins. Division Administrator 350 Winter Street NE, Room 440
26	Salem OR 97309

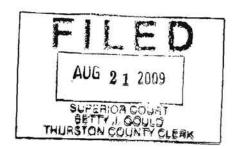
1	Michael W. Mayberry, Matthew B. Edwards,
2	Owens Davies, P.S. 1115 West Bay Drive, Suite 302
3	Olympia, WA 98502 Attorneys for Respondents Marcel Matar & Statewide General Insurance Agency, Inc.
4	Brian L. Budsberg
5	PO Box 1489
6	Olympia WA 98507-1489 Attorney for Respondents Marcel Matar & Statewide General Insurance Agency, Inc.
7	John Mellen Law Offices of Keller Rohrback L.L.P.
8	1201 Third Avenue, Suite 3200 Seattle, WA 98101-3052
9	Attorneys for Harold Anderson
10	Richard Alan Stout Richard Alan Stout, Attorney at Law LLC
11	18160 Cottonwood Road PMB 273 Sunriver, OR 97707
12	Attorney for Amica Mutual Insurance Co.
13	Bradley W. Hoff Christopher M. Alston
14	Foster Petter PLLC 1111 Third Avenue, Suite 3400
15	Seattle, WA 98101-3299 Attorneys for Claimant James T. Feltman
16	DATED this 21st day of August, 2009.
17	
18	Sula Aupulli
19	DARLA AUMILLER Legal Assistant
20	Legal Assistant
21	
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1 2 3 4 5	■ EXPEDITE (if filing within 5 court days of hearing) ■ Hearing is set:     Date: September 18, 2009     Time: 9:00 a.m.     Judge/Calendar: Judge Thomas McPhee  SUPERIOR COURT OF WASHINGTON FOR THURSTON COUNTY	AUG 2 0 2009  SUPERIOR COURT BETTY J. GOULD THURSTON COUNTY CLERK	
6 7 8 9	Mike Kreidler, Insurance Commissioner Plaintiff/Petitioner, vs.  Cascade National Insurance Company Defendant/Respondent.	NO. 04-2-02427-4  CIVIL NOTICE OF ISSUE (NTIS)  Clerk's Action Required	
11 12 13 14	PLEASE TAKE NOTICE that an issue of law in this case will be heard on the date below the Clerk is directed to note this issue on the calendar checked below.  Calendar Date: September 18, 2009, 9:00 a.m. Day of Week: Friday  AGUST 25, 2009  IMPORTANT WARNING: If this Notice of Issue is not timely filed, contains a wrong day date, or is scheduled for a wrong calendar date, your hearing will not be scheduled. You will be notified.		
16 17 18	Bench/Judge Copies: Deliver to Superior Court, Building 2, Rm. 150  By 12:00 noon, 5 court days preceding the scheduled hearing date [LCR 5(b)(2)]  Confirmation: Confirm at <a href="https://www.co.thurston.wa.us/clerk">www.co.thurston.wa.us/clerk</a> by clicking on Hearing Confirmation, by calling (360) 786-5423 by 12:00 noon three court days prior to the hearing date [LCR 16(f)(2)]. 2000 Lakeridge Drive SW. Building 2, Olympia WA 98502.		
19 20 21 22 22 23 24 25 26 27	☐ CIVIL MOTIONS (Friday — 9:00 am)  CONFIRMATION REQUIRED  ASSIGNED JUDGE:  ☐ Judge Thomas McPhee  ☐ Judge Richard D. Hicks  ☐ Judge Anne Hirsch  ☐ Judge Carol Murphy  ☐ UNLAWFUL DETAINERS (Friday — 10:00 am)  CONFIRMATION REQUIRED  ☐ DOL REVOCATIONS (Friday—9:00 am)  CONFIRMATION REQUIRED	Type of Motion:  Default Discovery Summary Judgment/Dismissal Change Venue Continue Trial Show Cause Present Order TRO/Preliminary Injunction	
28	□ RALJ APPEALS (Tuesday – 9:00 am)  No Confirmation Necessary	☑ Other: <u>Declaratory Order</u>	

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2		Certificate of Service	PRESENTING PARTY:
3		I certify that on August 20, 2009, I ✓ deposited in the United States mail, □ delivered through a legal messenger	Sign: Lather Long
4		service, □ personally delivered, a copy of this document to the attorney(s) of record for ✓ Plaintiff/	Print/Type Name: Heather L. Polz  WSBA # 30502 (if attorney)
5		Petitioner ✓ Defendant/Respondent ✓ All Other Parties of Record.	Address: PO Box 40100
6		Soula Cumber	City/State/Zip: Olympia, WA 98504-0100
7		Attorney for Plaintiff/Petitioner  Defendant/Respondent	Attorney for: Insurance Commissioner
8		Other: Darla Aumiller, Legal Assistant to Heather L. Polz, AAG	Telephone: (360) 664-0865  Date: 08/20/2009
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18		LIST NAMES, ADDRESSES OF ALL PARTIES F	& TELEPHONE NUMBERS REQUIRING NOTICE
19		A LIST OF ALL THE PARTIES AND COUNSEL	
20		SERVED, AND PERSONS SERVED WITH COURTESY COPIES, IS IN THE CERTIFICATE OF SERVICE, WHICH IS FILED HEREWITH ON	
21		AUGUST 20, 2009	
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$\Box$ E	EXPEDITE
	No Hearing is Set
Ø F	Iearing is Set
	Date:
	Time:
The	Honorable Judge McPhee



#### STATE OF WASHINGTON THURSTON COUNTY SUPERIOR COURT

MIKE KREIDLER, INSURANCE COMMISSIONER,

NO. 04-2-02427-4

(PROPOSED)

Petitioner,

ORDER FOR TEMPORARY

RESTRAINING ORDER AND

SHOW CAUSE HEARING DATE

v.

CASCADE NATIONAL INSURANCE COMPANY,

RE: PRELIMINARY
INJUNCTION

Respondent.

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Cascade National Insurance Company, in Liquidation, ("Cascade") and the Washington State Office of the Insurance Commissioner, Mike Kreidler Insurance Commissioner, (collectively the "OIC") brought a Motion for a Temporary Restraining Order for hearing on August 20, 2009. Cascade and the OIC were represented by ROBERT M. MCKENNA, Attorney General, HEATHER POLZ and MARTA DELEON, Assistant Attorneys General. Requestor Columbia Bank (did) (did not) appeared and was represented by DONALD ANDERSON, of Eisenhower & Carlson, PLLC. The Court considered the Motion for Temporary Restraining Order, and Declarations of Carol Sureau, Marshall McGinness, and Heather Polz in support thereof, the records filed to date in this matter, and

ORDER FOR TEMPORARY RESTRAINING ORDER AND SHOW CAUSE HEARING DATE RE: PRELIMINARY INJUNCTION

heard the argument of counsel.

ATTORNEY GENERAL OF WASHINGTON 1125 Washington Street SE PO Box 40100 Olympia, WA 98504-0100 (360) 664-9006

#### I. FINDINGS AND CONCLUSIONS

The Court finds that irreparable harm will result to Cascade if this Order is not entered because the staff time and resources that would be required to respond to Columbia Bank's public records request before this Court determines if the records in the Receivers' possession are public records would be a waste of Cascade's assets.

The Court finds that the Cascade and its Receivers, and the OIC have a reasonable likelihood of prevailing on the merits in their request for a preliminary injunction and permanent injunction. Cascade and its Receivers have a clear legal and equitable right under the Insurance Code to prevent the waste of Cascade's assets.

3. The Court finds that is appropriate to temporarily restrain the Requestor from seeking records that are not plearly subject to the Public Records Act.

#### II. ORDER

Therefore, good cause appearing, IT IS HEREBY ORDERED that:

The Requestor, Columbia Banks, is prohibited from requesting records that exclusively in the possession of Caseade or its Receivers until this Court has an opportunity to determine whether those records are subject to the Public Records Act,

No penalties shall accrue for failure by the OIC or Cascade to produce documents exclusively in the possession of Cascade or its Receivers until this Court has an opportunity to determine whether those records are subject to the Public Records Act;

This temporary restraining order shall go into effect on August 20, 2009, at and shall remain in effect until this court has an opportunity to decide Cascade's motion for a preliminary injunction;

The parties are s ordered to show cause why the preliminary , 2009, at 7 injunction should not be entered on Se

sole possession of the

ORDER FOR TEMPORARY RESTRAINING ORDER AND SHOW CAUSE HEARING DATE RE: PRELIMINARY INJUNCTION

ATTORNEY GENERAL OF WASHINGTON 1125 Washington Street SE PO Box 40100 Olympia, WA 98504-0100 (360) 664-9006

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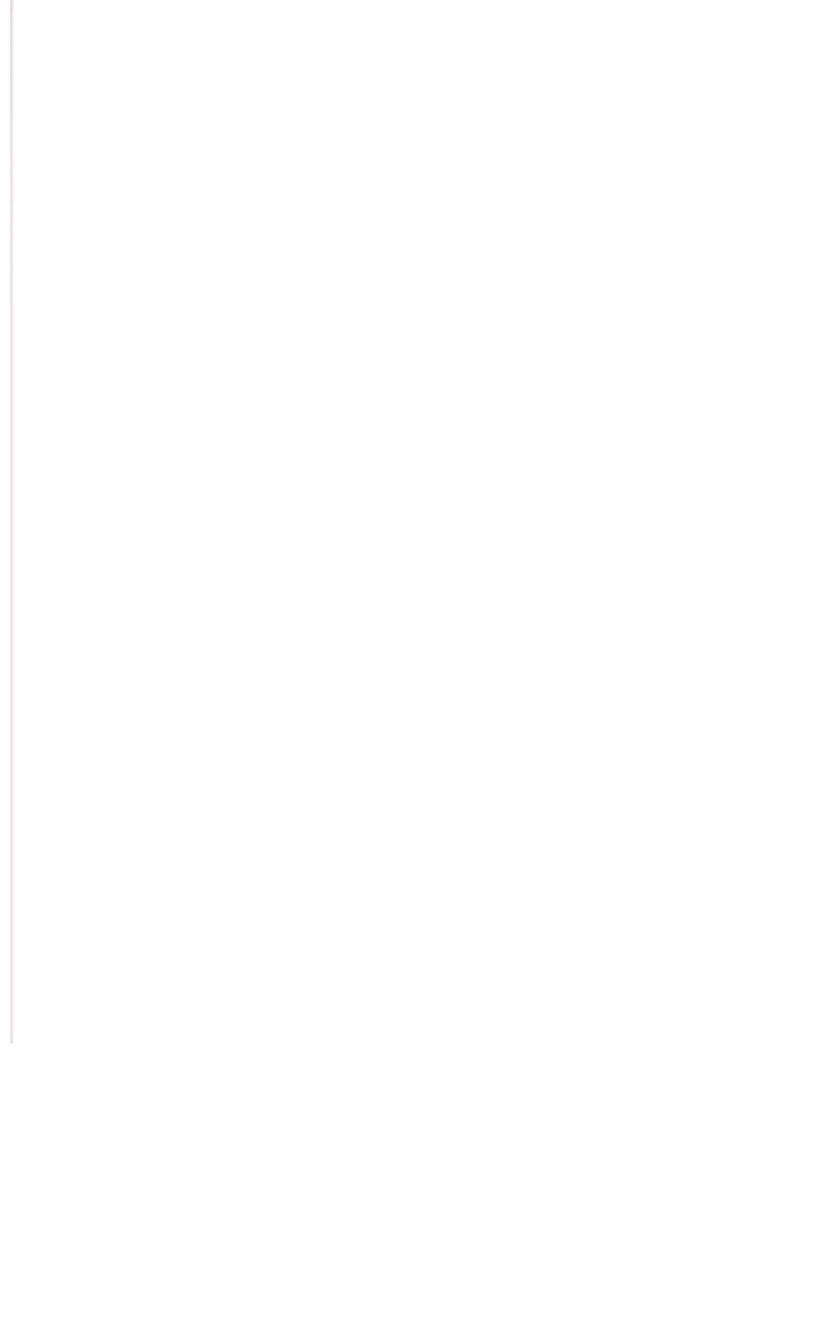
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1	5. Pursuant to RCW 4.92.080, no security bond shall be required of the State of
2	Washington in this matter.
3	Dated this 21 day of August, 2009.
4	$A \land C \land $
5	7-111CH
6	JUDGE THOMAS MCPHEE
7	
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9	Presented by:
10	ROBERT M. MCKENNA Attorney General
11	
12	Senther Poly
13	Heather Polz, WSBA #30502 Assistant Attorney General
14	Attorneys for the Receiver to Cascade National Insurance Company, in Liquidation
15	
16	Math
17	Marta DeLeon, WSBA #35779 Assistant Attorney General
18	Attorneys for the OIC
19	Approved as to form and Presentation Waived,
20	EISENHOWER & CARLSON, PLLC
21	
22	Donald Anderson, WSBA * 8373 Attorneys for Requestor Columbia Bank
23	Attorneys for Requestor Columbia Bank
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- 4	I

ORDER FOR TEMPORARY RESTRAINING ORDER AND SHOW CAUSE HEARING DATE RE: PRELIMINARY INJUNCTION



■ EXPEDITE (if fill ■ Hearing is set: Date: Septemb	ing within 5 court days of hearing)	
Time: 9:00 a.m		
SUPERIOR CO FOR TH	OURT OF WASHINGTON TURSTON COUNTY	
Mike Kreidler, Insur vs.	rance Commissioner Plaintiff/Petitioner,	NO. 04-2-02427-4
Cascade National In	surance Company Defendant/Respondent.	CIVIL NOTICE OF ISSUE (NTIS) Clerk's Action Required
TO: THURSTO	N COUNTY CLERK and to all oth	er parties listed herein:
	AKE NOTICE that an issue of law i	in this case will be heard on the date below and and checked below.
Calendar D	ate: September 18, 2009, 9:00 a.m	. Day of Week: Friday
		ssue is not timely filed, contains a wrong day of our hearing will not be scheduled. You will no
Bench/Judge Copies: Filing Deadlines: Confirmation:		e scheduled hearing date [LCR 5(b)(2)]  by clicking on Hearing Confirmation, by calling the days prior to the hearing date [LCR 16(f)(2)].
Court Address:		
☐ CIVIL MOTIONS (FI	riday – 9:00 am) I <i>RMATION REQUIRED</i>	Type of Motion:
Assigned Jud		☐ Default
☑ Judge Thom	as McPhee	☐ Discovery
☐ Judge Richard D. Hicks		☐ Summary Judgment/Dismissal
☐ Judge Anne Hirsch ☐ Judge Carol Murphy		☐ Change Venue
	NERS (Friday - 10:00 am)	☐ Continue Trial
	IRMATION REQUIRED	☑ Show Cause
□ DOL REVOCATION		☐ Present Order
CONF	IRMATION REQUIRED	☑ TRO/Preliminary Injunction
☐ RALJ APPEALS (To		☑ Other: Declaratory Order

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2	Certificate of Service	PRESENTING PARTY:
3	I certify that on August 20, 2009, I ✓ deposited in the United States mail, ☐ delivered through a legal messenger	Sign: Lather Loly
4	service, ☐ personally delivered, a copy of this document to the attorney(s) of record for ✓ Plaintiff/	Print/Type Name: Heather L. Polz
	Petitioner ✓ Defendant/Respondent ✓ All Other Parties	WSBA # 30502 (if attorney)
5	of Record.	Address: PO Box 40100
6	Clark lumbles	City/State/Zip: Olympia, WA 98504-0100
7	Attorney for D Plaintiff/Petitioner	Attorney for: Insurance Commissioner
	☐ Defendant/Respondent☐ Other: Darla Aumiller, Legal Assistant to	Telephone: (360) 664-0865
8	Heather L. Polz, AAG	Date: 08/20/2009
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18	LIST NAMES, ADDRESSES OF ALL PARTIES F	S & TELEPHONE NUMBERS REQUIRING NOTICE
19	A LIST OF ALL THE PARTIES AND COUNSEL	
20	SERVED, AND PERSONS SERVED WITH COURTESY COPIES, IS IN THE CERTIFICATE OF SERVICE, WHICH IS FILED HEREWITH ON	
21	AUGUST 20, 2009	
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1   2   3   4	☐ EXPEDITE ☐ No Hearing is Set ☑ Hearing is Set ☐ Date: September 18, 2009 Time: 9:00 a.m. The Honorable Judge McPhee		
5			
6 7			
8		WASHINGTON	
9	THURSTON COUN	TY SUPERIOR COURT	
10	MIKE KREIDLER, INSURANCE COMMISSIONER,	NO. 04-2-02427-4	
11	Petitioner,		
12	v.	MOTION FOR TEMPORARY RESTRAINING ORDER, ORDER TO SHOW CAUSE RE: PRELIMINARY	
13	CASCADE NATIONAL INSURANCE COMPANY,	INJUNCTION, AND FOR DECLARATORY ORDER	
14	Respondent.		
15		EF REQUESTED	
16		gton, Office of the Insurance Commissioner, by	
17		CKENNA, Attorney General, and HEATHER L.	
18			
19	POLZ, Assistant Attorney General, and, pursuant to CR 65(b), CR 57, RCW 7.40.010, RCW		
20	7.24.010 and RCW 48.31.200, moves this Court for an order that:		
21	1. Declares that Cascade documents that belong to Cascade and are only in		
22	Cascade's possession or the possession of its Receivers are private records and are not		
23	subject to the Public Records Act;		
24	<ol><li>Prohibits Columbia Bank from the second probability of the sec</li></ol>	om using the Public Records Act to circumvent	
25	the Court's exclusive supervision of the Receivership; and		
26			

MOTION FOR TEMPORARY
RESTRAINING ORDER, ORDER TO SHOW
CAUSE RE: PRELIMINARY INJUNCTION

ATTORNEY GENERAL OF WASHINGTON 1125 Washington Street SE PO Box 40100 Olympia, WA 98504-0100

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3. Requires Columbia Bank to appear and show cause why a preliminary injunction should not be entered.

#### II. STATEMENT OF FACTS

On or about June 23, 2009, counsel for Columbia Bank, Donald Anderson, sent a public records request to the Office of the Insurance Commissioner (OIC) seeking numerous records regarding Cascade. Declaration of Carol Sureau (Sureau Decl.), Ex. A. This request includes a list of twelve "bullets" and seeks potentially tens or hundreds of thousands of documents, most of which are private records and are in the custody of Cascade's Deputy Receiver, Marshall McGinnis, and not the OIC. Declaration of Marshall McGinnis (McGinnis Decl.) at 2.

Columbia was denied previous attempts to obtain similar information from this court in 2005. Specifically, in October 2005, just prior to Cascade's Order of Liquidation being entered, in Columbia's Response To Verified Petition For Order Of Liquidation And Approval Of Plan Of Liquidation, dated October 25, 2005, it sought the following information:

- "[c]larification as to the type of legal expenses, the purpose of the legal expenses, and the basis for the estimation of \$75,000.00 per month";
- "[c]larification as to how the claims process will be handled, whether by independent contractor, etc., and the basis for the estimation of \$50,000.00 per month";
- "[a]n opportunity to review distributions to state Guaranty Associations prior [to payment], with an opportunity to object if the amounts or process are questionable";
- "[a] more detailed description of how the Guaranty Associations will be monitored, their claims reviewed, etc.";
- receipt of "the monthly financials generated internally by the receiver during the course of this liquidation, including the actual costs incurred for the items identified on the proposed budget."

Sureau Decl., Ex. A. At the close of its Response brief, Columbia requested that certain aspects of the liquidation be modified to accommodate Columbia's requests. However, the November 4, 2005 Order of Liquidation And Approval Of Plan Of Liquidation did not provide for production of any of Columbia's requested information. Rather the Court agreed

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with the OIC's position that the Court has exclusive supervision of the Receivership. *See* Insurance Commissioner's Reply To Responses of Mainstay and Columbia Bank To Petition For Order of Liquidation and Approval Of Plan Of Liquidation. Now, among other things, Columbia Bank is seeking in its June 23, 2009:

- "Any and all documents providing the factual or analytical basis for the Quarterly Reports of Receiver filed in <u>Kreidler v. Cascade</u> <u>National Insurance Company</u>, Thurston County Cause No. 04-2-02427-4."
- "Any actuarial study or report in your possession related to Cascade National Insurance Company or <u>Kreidler v. Cascade</u> <u>National Insurance Company</u>, Thurston County Cause No. 04-2-02427-4."
- "Any and all documents pertaining to administrative expenses incurred in connection with the receivership which is the subject of <u>Kreidler v. Cascade National Insurance Company</u>, Thurston County Cause No. 04-2-02427-4."
- "Any and all documents relating to each recovery of any assets by the receiver of Cascade National Insurance Company."
- "Any and all documents relating to paid loss and reserve data from the California Guaranty Association of March 31, 2009 and any updates or supplements thereto."

Sureau Decl., Ex. A.

After receiving the June 23, 2009 request, counsel for the OIC and Cascade communicated with Mr. Anderson, on July 6, 2009 and July 17, 2009, explaining that the majority of the records Columbia has requested would not be produced because they are private insurance company records not subject to the Public Records Act. See Declaration of Heather Polz (Polz Decl.) In a July 17, 2009 letter, the OIC's counsel notified Mr. Anderson that because he did not withdraw or limit his request, Cascade and the OIC would jointly file a motion to obtain a temporary restraining order, preliminary injunction and declaratory judgment with regard to the public records request. Polz Decl. In this letter, counsel also requested that Mr. Anderson provide any relevant authority if he believed Cascade's records to be public. Id. The letter also requested that Mr. Anderson stipulate to the private nature of

the Cascade documents. *Id.* To date, Mr. Anderson has not responded with any legal authority or agreed to stipulate to the private nature of the records. *Id.* 

On July 22, 2009, Mr. Anderson indicated that he was primarily seeking "information that has been supplied to the Insurance Commissioner's office supporting the quarterly reports prepared in the receivership, particularly with respect to liabilities, and any actuarial studies used in estimating those liabilities." *See* Polz Decl. Mr. Anderson further indicated that he is not seeking individual claim files regarding Cascade's insureds. *Id.* He further granted a 30 day stay of any potential penalties should the OIC agree to staged production, and provide an explanation of the documents they believe are exempt. *Id.* However, Mr. Anderson reserved the right to renew his requests for documents claimed as exempt by the OIC after that 30 days expired. *Id.* The thirty days expires August 21, 2009. *Id.* 

In an August 10, 2009 email to Mr. Anderson, Assistant Attorney General Heather Polz, counsel to Cascade and the OIC, informed Mr. Anderson of the OIC's concerns regarding penalties that can be associated with public records requests and requested that Mr. Anderson withdraw his request and, instead, make a motion directly to this court for the records that the OIC has asserted are private. See Polz Decl. She further notified Mr. Anderson that counsel for Cascade and the OIC would seek a temporary restraining order on August 20, 2009, if he did not withdraw his public records request and move the court for these private company documents. See Polz Decl. Mr. Anderson declined to make a motion to this Court for the requested private company documents, and as a result, the OIC believes that a temporary restraining order and the other requested relief are necessary in order to protect the OIC from potential penalties under the Public Records Act ("PRA"). Sureau Decl. at 2-3. Cascade is also concerned regarding potential harm to Cascade's receivership

On August 18, 2009, Mr. Anderson sent a letter withdrawing the fifth bullet of the public records request pertaining to the claims by or against Cascade's insureds. This letter also clarified that he did not seek documents prior to January 1, 2004. See Polz Decl. The OIC has already begun staged production of documents in its possession that are responsive to Columbia's request. *Id.* 

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process should the records in question be provided to members of the public. McGinnis Decl. at 2-3.

On August 17, 2009, counsel for the OIC and Cascade confirmed with Mr. Anderson that this TRO and Motion for a Preliminary Injunction would be filed on August 20, 2009. See Polz Decl. Mr. Anderson agreed to service via email, and Mr. Polz agreed to forward the pleadings to him on August 20, 2009 prior to appearing at the 4:30 p.m. ex parte calendar. Id.

#### III. STATEMENT OF ISSUES

- 1. Whether, pursuant to CR 65(b), this court should enter a temporary restraining order barring Columbia Bank from submitting subsequent public records request until the Court can determine the nature of the documents at issue?
- 2. Whether Columbia Bank should be ordered to show cause why a preliminary injunction should not be entered?
- 3. Whether documents that are only in the possession of Cascade and its Receivers are private records that are not subject to the Public Records Act?

#### IV. EVIDENCE RELIED UPON

- 1. The Declaration of Deputy Insurance Commissioner For Legal Affairs, Carol Sureau.
- 2. The Declaration of Cascade's Deputy Receiver, Marshall McGinnis.
- 3. The Declaration of Heather Polz, Assistant Attorney General.
- 4. And the documents and records on file with this Court.

#### V. AUTHORITY

A. Injunctive Relief In The Form Of A Temporary Retraining Order Is Warranted Because The Records In Question Are Private And Their Disclosure Will Harm The Receivership Process.

The Department's Motion for a Temporary Restraining Order is brought pursuant to CR 65(b). A party seeking a temporary or permanent injunction must show (1) that he has a clear legal or equitable right, (2) that he has a well-grounded fear of immediate invasion of

that right, and (3) that the acts complained of are either resulting in or will result in actual or substantial injury to him. See Washington Federation of State Employees v. State, 99 Wn.2d 878, 888, 665 P.2d 1337 (1983). The OIC has satisfied the requirements for temporary relief, and the court should, therefore, exercise its discretion and enter the proposed order pending a hearing on a motion for preliminary injunction.

## 1. The OIC has a legal right not to produce private documents that pertain to Cascade's receivership and are not in the OIC's possession.

The OIC has a legal right not to produce Cascade's private documents that are solely in Cascade's possession or the possession of its Receivers because these documents do not fall under the definition of a public record. A "public record" includes any writing containing information relating to the conduct of government or the performance of any governmental or proprietary function prepared, owned, used, or retained by any state or local agency regardless of physical form or characteristics." RCW 42.17.020(41). Here, the records in question pertain to the receivership and liquidation of a private insurance company, not the "conduct of government," or the performance of a governmental function. The OIC and the state of Washington do not own Cascade, hence, Cascade's records are not prepared, owned, used, or retained by a state agency.

Washington's insurance statutes further define public records, indicating that "[t]he records of the commissioner and insurance filings in his or her office shall be open to public inspection, except as otherwise provided by this code." RCW 48.02.120(2). However, "[a]ctuarial formulas, statistics, and assumptions submitted in support of a rate or form filing by an insurer ...or submitted to the commissioner upon his or her request shall be withheld from public inspection in order to preserve trade secrets or prevent unfair competition." RCW 48.02.120(3). Thus, RCW 48.02.120 supports the proposition that records of the Commissioner (and not the Receiver) are open to the public and that actuarial formulas and statistics at the OIC are sensitive information that are not subject to disclosure. This is strong

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evidence that, even if they were in the hands of the OIC, the actuarial studies and other statistics and assumptions supporting Cascade's quarterly reports would be withheld from Columbia.

The fact that Cascade and its records remain private even when in liquidation is also made clear by the definition of "insurer" under Washington's Uniform Insurers Liquidation Act, Chapter 48.99 RCW. Under this Act, an "insurer' means any person, firm, association, or aggregation of persons doing an insurance business and subject to the insurance supervisory authority of, or to liquidation, rehabilitation ... by, the commissioner." RCW 48.99.010(1). Thus, under this definition, an insurance company still remains an insurer while in liquidation and is not transformed into an arm of the government as a result of the liquidation process. Instead, the insurance company remains an independent entity "subject to insurance supervisory authority." *Id*.

Washington case law makes clear that a document's characteristics do not change based only on the identity of the person who is handling them:

[W]e reject the notion that documents are public or private simply because the person who handles them is or is not a public servant (or government employee). A judge's notes in conference are not public simply because the individual is an elected official. Nor are the entire records of a county sheriff or prosecutor subject to inspection if such inspection would jeopardize law enforcement.

Cowles Publishing Company v. Murphy, 96 Wn.2d 584, 587, 637 P.2d 966 (1981). Thus, under Cowles, when the Receiver, an employee of the OIC, reviews a Cascade document in his capacity as Receiver, the document still remains private.

Although the private nature of receivership records has not been tested in Washington, in other jurisdictions, the Courts have found that documents in the possession of a receiver or liquidator are not public records. For example, in Kentucky, the Court of Appeals denied a reporter records from an insolvent insurance company following the reporter's public records request to the insurance commissioner. Kentucky Central Life Ins. Co. v. Park Broadcasting of

Kentucky, Inc., 913 S.W.2d 330, 331, 335 (1996). The Kentucky Central Life court summarized its holding as follows:

We conclude the "records" at issue are the private records of Kentucky Central. We have no doubt that the legislature did not intend to convert companies such as Kentucky Central into public agencies through the Rehabilitation Act. To hold that the rehabilitator, who essentially steps into the shoes of the directors, officers and managers of the insurance company, is a public agency effectively makes the company and all its records subject to the strictures of the Open Records Act. The company's records should not lose their private status simply because the rehabilitator has used, possessed, or has access to them. The rehabilitation statutes were designed to effectuate the process with "minimal interference with the normal prerogative of proprietors...." Subjecting Kentucky Central's records to the broad disclosure contemplated under the Open Records Act would completely frustrate the purpose and intent of the law. The records that were made by, or generated for, Stephens' use in his capacity as rehabilitator are within the exclusive jurisdiction of the court and are not "public records" subject to the Open Records Act. See KRS 304.33-040; 304.33-150(2); and 26A.200.

Id. at 335-36<sup>2</sup>. The Kentucky Central Life court's holding is in keeping with the OIC's position that the appointment of receivers does not transform Cascade into a state agency or its documents into public records.

In reaching its holding, the Kentucky Central Life court found the position of rehabilitator to be legally distinguishable from the insurance commissioner:

In our view, the Insurance Code creates a court-appointed position of rehabilitator that is legally distinguishable from the office of commissioner. While it is the commissioner who is the statutorily designated appointee who must serve as the rehabilitator of an insurance company, it does not follow that the two positions are one entity for purposes of the Open Records Act. To the contrary, the fact that the code mandates a court order appointing the commissioner to serve as rehabilitator suggests the legislature contemplated a separate office of rehabilitator.

Kentucky Central Life Ins. Co. v. Park Broadcasting of Kentucky, Inc., 913 S.W.2d 330, 332 (1996). In reviewing state law, the Kentucky Central Life court concluded that the legislature carefully utilized the terms "rehabilitator" and "commissioner," delineating the differences in

<sup>&</sup>lt;sup>2</sup> Jurisdictions besides Kentucky have also ruled that records of private insurance companies in receivership are not public records. See Farrimond v. State of Oklahoma, 8 P.3d 872 (2000).

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the functions, duties, etc. in the rehabilitation process, and not using these terms interchangeably or synonymously. *Id.* at 332. The court also considered the fact that all compensation and expenses of the rehabilitation are paid by the insurer. *Id.* Further, because the insurance commissioner's role as rehabilitator is legally separate from his role as regulator, the *Kentucky Central Life* court found that the rehabilitator cannot be considered a "public agency." *Id.* at 334.

Like in the Kentucky Central Life case, here in Washington the receiver's role is distinct from the role of the Insurance Commissioner or OIC. Under Washington's Uniform Insurers Liquidation Act, when a receiver is to be appointed for the liquidation or rehabilitation of an insurance company, the court "shall appoint the [insurance] commissioner as such receiver." RCW 48.99.020(1); RCW 48.99.010(2). Then, the court directs the Insurance Commissioner, as receiver, to take possession of the assets of the insurer and to administer them "under the orders of the court." RCW 48.99.020(1). "As domiciliary receiver" the commissioner shall be vested by operation of law with the title to all of the property, contacts, and rights of action, and all of the books and records of in the insurer wherever located, as of the date of entry of the order directing him to rehabilitate or liquidate a domestic insurer... and he shall have the right to recover the same and reduce the same to possession...RCW 48.99.020(2) (emphasis added). Thus, like in Kentucky Central Life, Washington's law distinguishes between the Insurance Commissioner's role as regulator and that of receiver and does not use the terms "commissioner" and "receiver" interchangeably or synonymously. See RCW 48.99.020. Also like in Kentucky, Washington's law gives the Insurance Commissioner the power to appoint special deputy commissioners to act for him in the receivership and to employ other persons as necessary. RCW 48.99.020(6). Again like in Kentucky, in Washington, the compensation for the special deputies and other persons working on the

<sup>&</sup>lt;sup>3</sup> "'Receiver" means receiver, liquidator, rehabilitator, or conservator as the context may require." RCW 48.99.010(12).

rehabilitation or liquidation are paid out of the assets of the insurer, or in this case, Cascade. *Id.* Because the records of Cascade, even in liquidation, remain private records, the OIC has the right to be free of any obligation to produce those records that remain in the sole possession of Cascade and its Receivers.

#### 2. The OIC has a well-grounded fear of immediate invasion of that right.

The July 17, 2009 correspondence from Mr. Anderson gave the OIC 30 days of no penalties to review potentially responsive records and agreed not to seek penalties unless Columbia Bank renewed its requests for documents identified by the OIC as exempt. Given Columbia Bank's refusal to bring a motion and insistence on pursuing a public records request, the OIC has a well-grounded fear that Columbia Bank will file a new request, and then file an action under the Public Records Act seeking penalties for the OIC's non-disclosure of Cascade's private company records. *See* Sureau Decl. In other words, the OIC has a well-grounded fear of the invasion of the OIC's right to deny the public records request for Cascade documents. This fear is bolstered because the private nature of the records of insolvent insurance companies is an issue of first impression in Washington State.

The Public Records Act ("the Act") reserves interpretation of the Act, including whether documents are subject to the Act, to the Courts. Therefore there is a risk that this Court may disagree that the OIC is not required to produce private company documents. Under the Act, penalties can be assessed per document, and multiplied per day. See Sureau Decl. Further, a requestor has up to a year to bring an action. In this case, there are potentially tens, if not hundreds of thousands of documents. See McGinnis Decl. If hypothetically, the Court were to disagree with the OIC's legal conclusion and determined that the OIC should be penalized \$5 per document, per day, and there are ultimately 50,000 responsive documents, and that the OIC was 1 day late in producing documents, that penalty would be \$250,000, and attorneys' fees and costs involved in the litigation would be added.

Therefore, the OIC has a well-grounded fear of penalties and fees under the Public Records Act.

### 3. The acts complained of are either resulting in or will result in actual and substantial injury to the OIC and Cascade.

Cascade's Deputy Receiver, Marshall McGinnis, states in his Declaration that the production of the requested records would result in injury to Cascade's liquidation process in that it would require all of his three person staff's time for many months. See McGinnis Decl. Obviously, the searching and production of private records would be an enormous waste of Cascade's limited assets. Id. Especially in light of the fact that Cascade's liquidation could last an additional ten or more years, it would be extremely injurious to Cascade, its claimants, other insurers and the state of Washington for public records requests for such private insurance company records to be deemed valid. Id. For example, at the close of Cascade's liquidation process, any amount owed to the Washington Guarantee Association that cannot be paid from Cascade's remaining assets will be borne by all insurers doing business in Washington. Id. Finally, the assessment of penalties and fines against the OIC for any violation of the Public Records Act in conjunction with this case would result in substantial injury to the OIC.

### B. Motion to Show Cause Why a Preliminary Injunction Should Not Be Entered.

Restraining orders and injunctions may be granted by the superior court or any judge thereof. RCW 7.40.010. In addition to the provisions set out in RCW 7.40.020 and RCW 7.40.050, the Insurance Code also provides that in rehabilitation and liquidation proceedings, the court may, on application by the Insurance Commissioner for an order to show cause, issue an injunction without notice restraining all persons from the waste or disposition of the insurer's property until further order of the court. RCW 48.31.200(1). The statute provides:

Upon application by the commissioner for such an order to show cause or at any time thereafter, the court may without notice issue an injunction restraining the insurer, its officers, directors, stockholders, members, subscribers, agents, and all other persons from the transaction of its

business or the waste or disposition of its property until the further order of the court.

RCW 48.31.200(1). This Chapter further provides that, at any time during a receivership or liquidation, the court may issue such orders and injunctions deemed necessary to prevent interference in the proceeding or to prevent wasting the assets of the insurer. The statute further provides that:

The court may at any time during a proceeding under this chapter issue such other injunctions or orders as may be deemed necessary to prevent interference with the commissioner or the proceeding, or waste of the assets of the insurer, or the commencement or prosecution of any actions, or the obtaining of preferences, judgments, attachments or other liens, or the making of any levy against the insurer or against its assets or any part thereof.

RCW 48.31.200(2) (emphasis added).

Here, the OIC is appropriately requesting an order to show cause why a preliminary injunction should not be entered. Namely, the OIC is making such motion to the court requesting that the court issue an injunction restraining Columbia Bank from pursuing its public records request for private insurance company records. This Court has authority to issue such an injunction. RCW 48.31.200(2).

## C. A Declaratory Judgment Order Should Be Entered In Order To Protect Cascade From Future Records Requests For Private Records.

Under the Uniform Declaratory Judgments Act, "Courts of record within their respective jurisdictions shall have power to declare rights, status and other legal relations whether or not further relief is or could be claimed." RCW 7.24.010. A person whose rights are affected by a statute may have any question of construction determined and obtain a declaration of rights or other legal relations thereunder. RCW 7.24.020.

Based on RCW Chapter 7.24 and CR 57, the OIC is entitled to a declaratory judgment order regarding the OIC's right to deny a public records request for private insurance company documents that are only in the insurer's possession or the possession of its receivers.

1	VI. CONCLUSION
2	For all of the above-stated reasons, the OIC respectfully requests that a temporary
3	retraining order be entered, as well as an order to show cause why a preliminary injunction
4	should not be entered. Finally, the OIC respectfully requests that a declaratory judgment order
5	be entered protecting Cascade's records and resources from future public records requests.
6	Dated this day of August, 2009.
7	ROBERT M. MCKENNA Attorney General
8	1 1 At 2 Roles
9	HEATHER L. POLZ, WSBA #30502
10	Assistant Attorney General Telephone: (360) 664-0865
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1	☐ EXPEDITE ☐ No Hearing is Set		
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3	Time: The Honorable Judge McPhee		
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8	STATE OF WASHINGTON THURSTON COUNTY SUPERIOR COURT		
9	MIKE KREIDLER,		
10	INSURANCE COMMISSIONER,	NO. 04-2-02427-4	
11	Petitioner,	DECLARATION OF MARSHALL MCGINNIS IN SUPPORT OF	
12	V.	TEMPORARY RESTRAINING ORDER, ORDER TO SHOW	
13	CASCADE NATIONAL INSURANCE COMPANY,	CAUSE RE: PRELIMINARY INJUNCTION, AND FOR	
14	Respondent.	DECLARATORY ORDER	
15	I, Marshall McGinnis, declare as follo	owe.	
16		party to the above-entitled action, and competent	
17		ed on my personal knowledge acquired as court-	
18		National Insurance Company, in Liquidation	
19		ivational hisurance Company, in Equidation	
20	("Cascade").		
21		Receiver while employed as a Company Licensing	
22		on of the Office of the Insurance Commissioner	
23	("OIC). Although I retired from the OIC in 2	2008, I remain a court-appointed Deputy Receiver	
	responsible for the day to day operations	of Cascade. Based on my years of experience	
24	working at the OIC and my many years i	n the insurance business, Washington State has	

always protected private insurance company records from public disclosure.

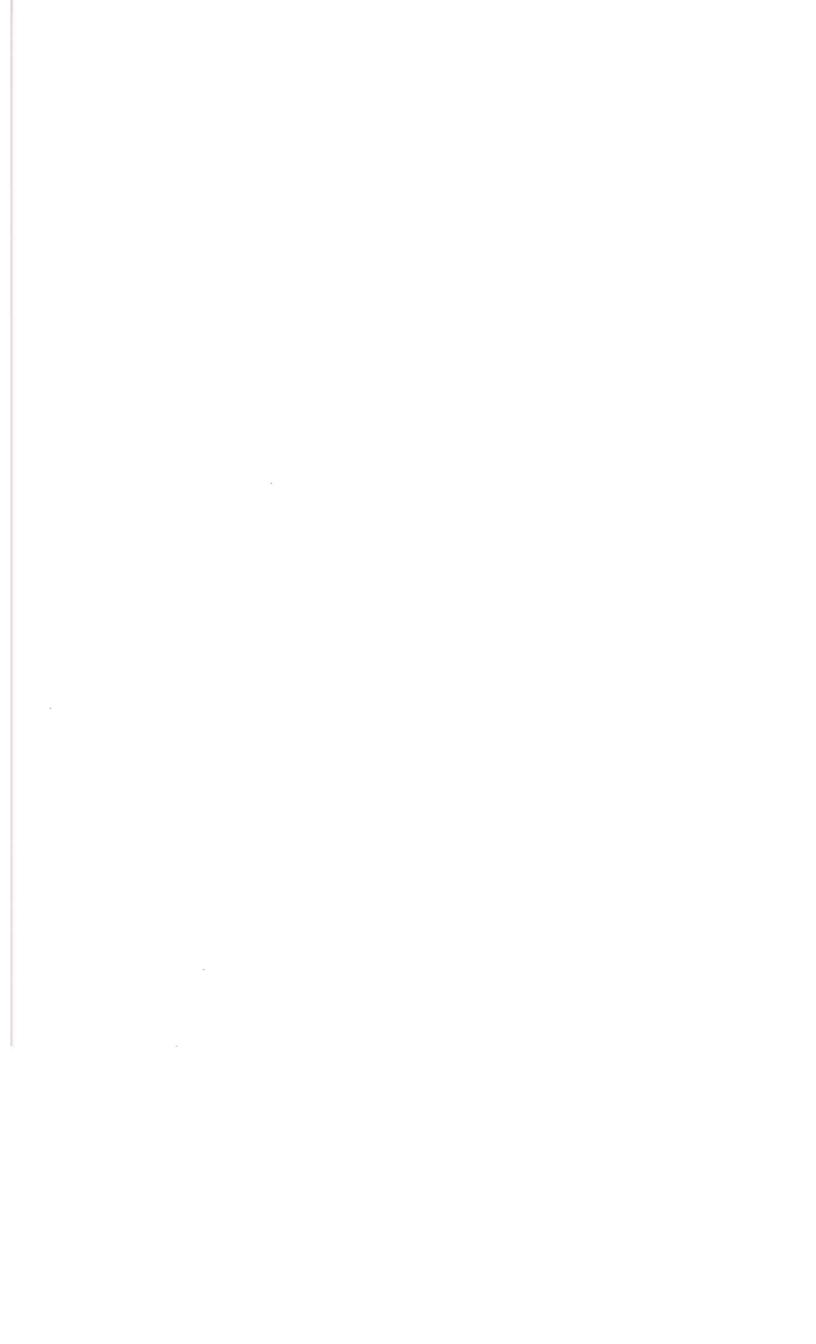
DECLARATION OF M. MCGINNIS IN SUPPORT OF MOTION FOR TRO, ORDER TO SHOW CAUSE AND FOR DECLARATORY ORDER

26

- 3. As Cascade's Deputy Receiver, I endeavor to liquidate the company's assets and fulfill all of my statutory duties in an efficient manner, using as few legal and staff resources as possible. Being Deputy Receiver is a part-time position. Besides myself, there are two full-time staff people working on Cascade's liquidation as well as another part-time administrative employee. Cascade has also contracted with firms to perform certain legal and financial services for Cascade.
- 4. Although I was originally both an OIC employee and a court-appointed Deputy Receiver, I have always endeavored to keep the private company records of Cascade separate from the records in my possession as an OIC employee. I do not routinely forward private company records belonging to Cascade to any person outside of the receivership.
- 5. I have reviewed Columbia Bank's June 23, 2009 public records request to the OIC regarding Cascade. Most of the documents sought are, to the best of my knowledge, private documents only in the possession of Cascade and never forwarded to the OIC. At this time, I do not know exactly how many records in Cascade's (or its attorneys') possession would be responsive to Columbia Bank's request, but I estimate that the number of pages could be tens or hundreds of thousands.
- 6. I believe that producing the requested private records regarding Cascade and its liquidation will result in injury to the liquidation process. Searching for and providing the records would occupy all of Cascade's staff resources for many months, rendering the staff unable to fulfill their regular duties. This would be an enormous waste of Cascade's limited assets.
- 7. Further, if Columbia's request is granted, any member of the public could claim the records of any company in receivership are public and could request their production at any given time in the future. I expect that Cascade's liquidation process could last another ten or more years. Ten years or more of responding to requests for records by the public would make this, and all other receivership matters in Washington, extremely burdensome and costly.

DECLARATION OF M. MCGINNIS IN SUPPORT OF MOTION FOR TRO, ORDER TO SHOW CAUSE AND FOR DECLARATORY ORDER

1	8. Ultimately, the waste of Cascade's assets primarily harms the hundreds of
2	people and businesses who currently have recognized claims against the assets of Cascade by
3	depleting the amount of money that can be paid during the liquidation process. In Cascade's
4	case, the primary claim against Cascade is held by the various state guarantee associations. As
5	respects the state of Washington, any amount owed to the Washington Guarantee Association
6	that cannot be paid from Cascade's remaining assets is ultimately borne by all Insurers doing
7	business in Washington.
8	I declare under penalty of perjury under the laws of the laws of the State of Washington
9	that the foregoing is true and correct.
10	DATED in BELLEVUE, Washington, this 18 day of August, 2009.
11	- 1 n-m
12	MARSHALL MCGINNIS
13	Deputy Receiver, Cascade National Ins. Co.
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1	☐ EXPEDITE ☐ No Hearing is Set			
2	☑ Hearing is Set Date:			
3	Time: The Honorable Judge McPhee			
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8	STATE OF WASHINGTON THURSTON COUNTY SUPERIOR COURT			
9	MIKE KREIDLER,			
10	INSURANCE COMMISSIONER,	NO. 04-2-02427-4		
11	Petitioner,	DECLARATION OF CAROL SUREAU IN SUPPORT OF		
12	v.	TEMPORARY RESTRAINING ORDER, ORDER TO SHOW		
13	CASCADE NATIONAL INSURANCE COMPANY,	CAUSE RE: PRELIMINARY INJUNCTION, AND FOR		
14	Respondent.	DECLARATORY ORDER		
15	I, Carol Sureau, declare as follows:	1.		
16		party to the above-entitled action, and competent		
17	Sures and the sure of the standard of the sure definition of the sure definition of the sure sure sure sures and the sure sures and the sure sures and the s	ased on my personal knowledge acquired as the		
18	Control 1890 Control of Charles in Control of Charles and Control of Charles and Control of Charles and Charles an	Affairs since November, 2000 at the Office of the		
19	Insurance Commissioner.			
20	2. Attached hereto as Exhibit A	is a true and correct copy of the June 23, 2009		
21		e Insurance Commissioner ("OIC") received from		
Columbia Bank's counsel, Donald Anderson.				
23	10	, the vast majority of the requested records belong		
24	,	Liquidation ("Cascade"), and are in the possession		
25	252 757			
26	of Cascade and its Deputy Receiver, Marshall McGinnis. Further, it is the OIC's position that the appointment of OIC employee James Odiorne as Receiver and former employee Marshall			
	DECLARATION OF CAROL SUREAU IN SUPPORT	1 ATTORNEY GENERAL OF WASHINGTON Government Compliance & Enforcement		

DECLARATION OF CAROL SUREAU IN SUPPORT OF MOTION FOR TRO, ORDER TO SHOW CAUSE AND FOR DECLARATORY ORDER

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McGinnis as its Deputy Receiver does not transform Cascade into a state agency or its documents into public records. It is OIC's position that, while Mr. Odiorne has duties as a public official in his role as Deputy Insurance Commissioner, as Cascade's Receiver he is appointed to act essentially as an executive officer of a private company that is under the supervision of the court. Similarly, as Cascade's Deputy Receiver, Mr. McGinnis is also acting like an executive officer, albeit under the court's supervision.

- I am familiar with the Public Records Act and the penalties and fees that can be assessed against an agency for not providing public records in accordance with the law. Because penalties under the public records act begin at five dollars, and can be assessed per document, and multiplied per day, I inquired as to the number of potentially responsive documents in the possession of Cascade. I have been informed that there are potentially tens or even hundreds of thousands of potentially responsive documents in Cascade's possession. I am also familiar with several recent public records cases where sums of over \$100,000 have been awarded for significantly fewer documents than are potentially at issue here. If the OIC's understanding of the private nature of these documents is not affirmed by the courts, there is a potential for enourmous penalties under the Public Records Act based soley on the number of potentially responsive documents.
- 5. I have a well-grounded fear that Columbia Bank will file an action against the OIC claiming that the requested Cascade documents are public records, and will seek penalties and attorneys' fees under the Public Records Act. A declaratory judgment order will clarify to

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> DECLARATION OF CAROL SUREAU IN SUPPORT OF MOTION FOR TRO, ORDER TO SHOW CAUSE AND FOR DECLARATORY ORDER

1	this and any future requestors that a private entity's records in the possession of a Receiver are
2	private, and are, therefore, not public records subject to the Public Records Act.
3	I declare under penalty of perjury under the laws of the laws of the State of Washington
4	that the foregoing is true and correct.
5	DATED in Olympia, Washington, this May of August, 2009.
6	
7	CAROL SUREAU, WSBA # 21909
8	Deputy Insurance Commissioner for Legal Affairs Office of the Insurance Commissioner
9	VALUE OF COST AND EXTENSION OF A COST OF A COST OF A DEPOSIT OF A COST OF A DESCRIPTION OF
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DECLARATION OF CAROL SUREAU IN SUPPORT OF MOTION FOR TRO, ORDER TO SHOW CAUSE AND FOR DECLARATORY ORDER

26

# **EXHIBIT A**

# Public Record Request Details

### Office of the Insurance Commissioner

Tracker ID

2917

Requester Name

Anderson, Donald

Received Date

6/23/2009

Information Requested

Cascade National Insurance Company. See Request for

Division(s) Assigned

Hearings, Rates & Forms, Consumer Advocacy, Legal, Company Supervision

Final Response Date

07/24/2009

Request Type

Address

Eisenhower & Carlson

WA,

United States

Phone

Fax

Email

danderson@eisenhowerlaw.com



1200 Wells Fargo Plaza Tel: 253,572.4500 201 Pacific Avenue Tacoma, WA 98402

Fax: 253.272.5732

A Pacific Northwest Law Firm www.eisenhowerlaw.com

DONALD L. ANDERSON danderson@cisenhowerlaw.com

June 23, 2009

### Via Facsimile and Certified Mail, Return Receipt Requested

Public Records Office of the Insurance Commissioner 5000 Capitol Boulevard Tumwater, WA 98501

Cascade National Insurance Company Thurston County Cause No. 04-2-02427-4

Public Records Request

To Whom It May Concern:

Please consider this an official public records request pursuant to the Washington State Public Records Act, RCW 42.56 et seq. Please provide the below-referenced documents in electronic form to DAnderson@eisenhowerlaw.com or by copies on computer disk. If the Commission is unable to provide electronic copies of requested documents, please call me at (253) 572-4500 to discuss the size of the disclosure in order to calculate the appropriate fees.

We hereby request the following:

- Any and all documents providing the factual or analytical basis for the Quarterly Reports of Receiver filed in Kreidler v. Cascade National Insurance Company, Thurston County Cause No. 04-2-02427-4.
- Any actuarial study or report in your possession related to Cascade National Insurance Company or Kreidler v. Cascade National Insurance Company, Thurston County Cause No. 04-2-02427-4.
- Any and all documents pertaining to administrative expenses incurred in connection with the receivership which is the subject of Kreidler v. Cascade National Insurance Company, Thurston County Cause No. 04-2-02427-4.

SEATTLE OFFICE: 2830 Two Union Square, 801 Union Street, Seattle, WA 98101, (206) 382-1830, FAX (206) 382-1920

Public Records Office of the Insurance Commissioner June 23, 2009 Page 2

- Any and all documents pertaining to litigation expenses incurred in <u>Kreidler v. Pixler</u>, Western District of Washington Cause No. C06-697RSL.
- Any and all documents pertaining to claims made by or against insureds of Cascade National Insurance Company, including but not limited to (1) the claim, (2) correspondence regarding such claim, (3) documentation of the disposition of such claim, and (4) documentation of the payment of such claim, if any.
- Any and all documents received or produced in discovery in the case of <u>Kreidler v. Pixler</u>, U.S. District Court for the Western District of Washington Cause No. C06-697RSL.
- Any and all documents received or produced in discovery in <u>Kreidler v. Anderson</u>, King County Superior Court Cause No. 06-2-34413-8.
- Any and all documents relating to the settlement of any claim in <u>Kreidler v.</u>
   Anderson, King County Superior Court Cause No. 06-2-34413-8.
- Any and all documents relating to each recovery of any assets by the receiver of Cascade National Insurance Company.
- Any and all documents relating to any standby letters of credit for the benefit of Cascade National Insurance Company.
- Any and all documents relating to paid loss and reserve data from the California Guaranty Association of March 31, 2009 and any updates or supplements thereto.
- Any and all records in any way related to any meeting between Marshall McGuiness, Jim Odiorne and Harold Anderson at the Olive Garden Restaurant, including but not limited to a meeting in August 2004, and specifically including but not limited to:
  - (a) Calendar, day timer and computer calendar records of Marshall McGuiness and Jim Odiorne;
  - (b) Expense reimbursement requests by and reimbursement payments to Marshall McGuiness and Jim Odiorne for August 2004 and any other month in which such a meeting took place;
  - (c) Mileage, motor pool or other records including travel to such a meeting; and
  - (d) Notes, logs, correspondence and emails relating to such a meeting.

Public Records Office of the Insurance Commissioner June 23, 2009 Page 3

We would request and accept partial responses as the documents are identified. Thank you in advance for your prompt response.

Very truly yours,

Donald L. Anderson

DLA:dan

ce: Elizabeth Anderson 00417390.DOC/11001-27



| 1200 Wells Fargo Plaza | Tel: 253.572.4500 | 1201 Pacific Avenue | Fax: 253.272.5732 Tacoma, WA 98402

A Pacific Northwest Law Firm www.eisenhowerlaw.com

## Fax Cover Sheet

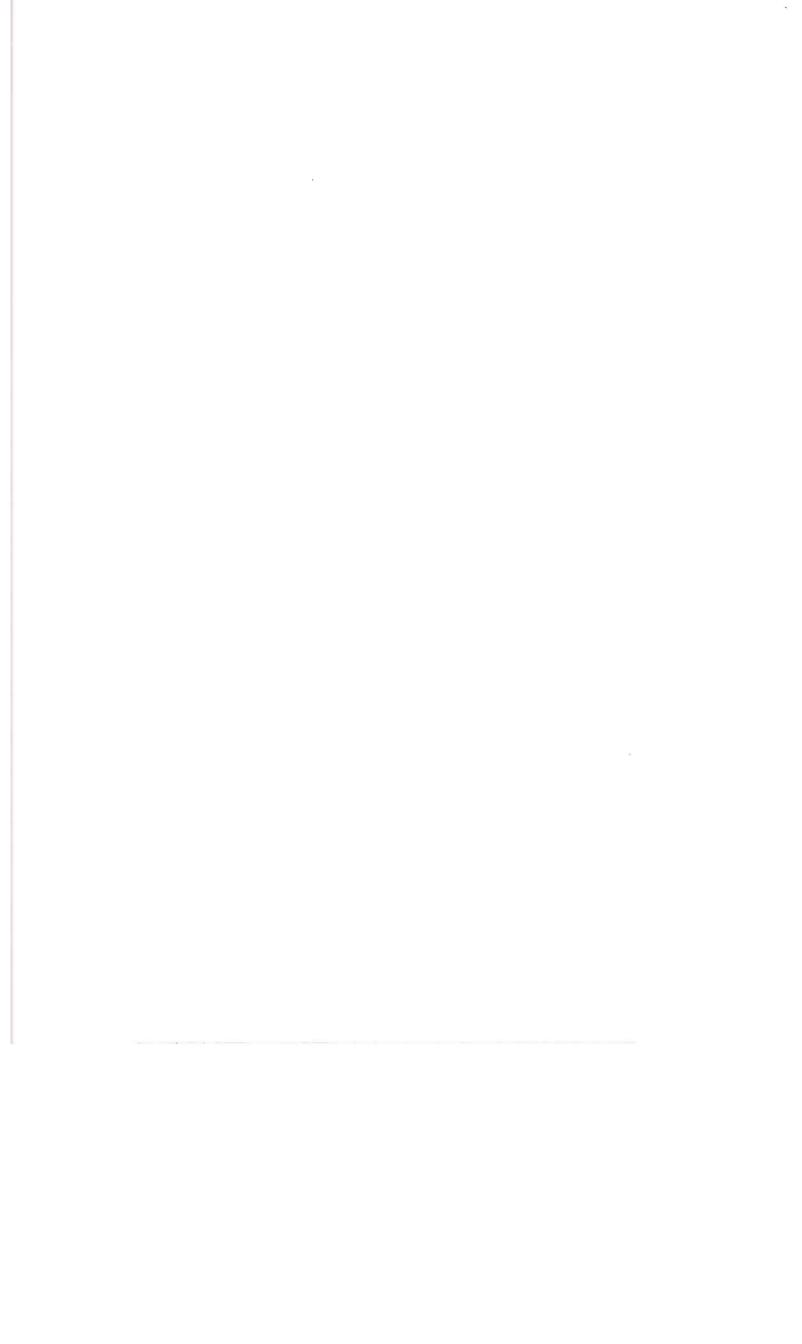
June 23, 2009

To:	Company: Fax No.:		Fax No.:	
Public Records	Office of Insurance Commis	sioner	(360) 664-2782	
From:	Donald L. Anderson		per of Pages: 4	
Regarding:	Cascade National Insurance			
Client/Matter #:	11001-27			

#### Comments:

Attached please find our Public Records Requested dated June 23, 2009, the original of which is being

The information contained in this facsimile is confidential and may also be privileged. The information is intended only for the use of the individual or entity to whom it is addressed. If you are not the intended recipient, or the employee or agent responsible for delivering it to the intended recipient, you are hereby notified that any use, dissemination, distribution or copying of this communication is strictly prohibited. If you have received this facsimile in error, please immediately notify us by a collect telephone call to the telephone number listed above, and return the original message to us at the address above via the US Postal Service. Thank you.



1   2	☐ EXPEDITE☐ No Hearing is Set☐ Hearing is Set☐	
	Date: September 18, 2009	
3	Time: 9:00 a.m. The Honorable Judge McPhee	
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7		WASHINGTON TY SUPERIOR COURT
8	MIKE KREIDLER,	
9	INSURANCE COMMISSIONER,	NO. 04-2-02427-4
10	Petitioner,	DECLARATION OF HEATHER POLZ IN SUPPORT OF
11	v.	TEMPORARY RESTRAINING
12	CASCADE NATIONAL INSURANCE COMPANY,	ORDER, ORDER TO SHOW CAUSE RE: PRELIMINARY INJUNCTION, AND FOR DECLARATORY ORDER
13	Respondent.	
14	I, Heather Polz, declare as follows:	
15	SUMPLY CONTROL RESERVE FOR A CONTROL TO STATE OF THE SUMPLY OF THE STATE OF THE STA	not a party to the above-captioned action, and
16		aration based on my personal knowledge acquired
17	74	presenting the Receiver for Cascade National
18		
19		e) and the Office of the Insurance Commissioner
20	(OIC).	
21	2. On July 6, 2009, Assistant A	ttorney General Marta DeLeon and I spoke with
	Donald Anderson, counsel for Columbia Ba	ank, regarding Columbia's June 23, 2009 public
22	records request. We indicated to Mr. Ander	son that the majority of the requested documents
23	are private company records and are not sub	ject to the Public Records Act. Ms. DeLeon also
24	represents the Receiver and the OIC.	
25	3. On July 17, 2009, Ms. DeL	eon sent Mr. Anderson a letter reiterating that
26		

DECLARATION OF
HEATHER POLZ IN SUPPORT OF
MOTION FOR TRO, ORDER TO SHOW
CAUSE AND FOR DECLARATORY
ORDER

ATTORNEY GENERAL OF WASHINGTON
Government Compliance & Enforcement
1125 Washington Street SE
PO Box 40100
Olympia, WA 98504-0100
(360) 664-9006

Cascade's records are private and not subject to the Public Records Act. The letter stated that due to the fact that Mr. Anderson had not withdrawn or limited the public records request, Cascade and the OIC would jointly file a motion to obtain a temporary restraining order, preliminary injunction and declaratory judgment. The letter also requested that Mr. Anderson provide any relevant authority if he believed Cascade's records to be public and that he stipulate to the private nature of the Cascade documents. To date, Mr. Anderson has not responded with any legal authority or agreed to stipulate to the private nature of the records.

- 4. Attached as Exhibit A is a true and correct copy of Mr. Anderson's July 22, 2009 email to Marta DeLeon, with a carbon copy to myself. In this email, Mr. Anderson granted a 30-day stay of any potential penalties should the OIC agree to staged production of documents with an explanation of the documents that the OIC believes to be exempt. These 30 days expire August 21, 2009.
- Attached hereto as Exhibit B is a true and correct copy of my August 10, 2009
   email to Mr. Anderson.
- 6. In an August 17, 2009 phone call with Mr. Anderson, he declined to withdraw Columbia's records request or to make a motion to this Court for Cascade's requested, private documents. During this conversation, I clarified that I would seek the temporary restraining order at the August 20, 2009 4:30 p.m. ex parte motion calendar in Thurston County Superior Court. During this conversation, Mr. Anderson agreed to service of documents via email, and I said that I would email him the Motion for the Temporary Restraining Order, Order to Show Cause Re: Preliminary Injunction And Declaratory Order on August 20, 2009 prior to appearing in court.
- 7. On August 18, 2009, Mr. Anderson emailed a letter to me withdrawing the fifth bullet of the public records request pertaining to the claims by or against Cascade's insureds. This letter also clarified that he did not seek documents prior to January 1, 2004.

DECLARATION OF
HEATHER POLZ IN SUPPORT OF
MOTION FOR TRO, ORDER TO SHOW
CAUSE AND FOR DECLARATORY
ORDER

ATTORNEY GENERAL OF WASHINGTON Government Compliance & Enforcement 1125 Washington Street SE PO Box 40100 Olympia, WA 98504-0100 (360) 664-9006

1	The OIC has already begun stated production of documents in its possession that are
2	responsive to Columbia's request.
3	I declare under penalty of perjury under the laws of the laws of the State of Washington
4	that the foregoing is true and correct.
5	DATED in Olympia, Washington, this day of August, 2009.
6	(12. H. 2. B.C.
7	HEATHER L. POLZ, WSBA #30502
8	Assistant Attorney General Telephone: (360) 664-0865
9	Attorney for Cascade and OIC
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DECLARATION OF
HEATHER POLZ IN SUPPORT OF
MOTION FOR TRO, ORDER TO SHOW
CAUSE AND FOR DECLARATORY
ORDER

ATTORNEY GENERAL OF WASHINGTON Government Compliance & Enforcement 1125 Washington Street SE PO Box 40100 Olympia, WA 98504-0100 (360) 664-9006

**EXHIBIT A** 

# Polz, Heather (ATG)

From:

Anderson, Donald L. [DAnderson@Eisenhowerlaw.com]

Sent:

Wednesday, July 22, 2009 5:37 PM

To:

DeLeon, Marta (ATG)

Cc:

Polz, Heather (ATG); eanderson@columbiabank.com

Subject:

RE: Cascade National Insurance Company, In Receivership

Ms. DeLeon:

This correspondence is in response to your letter of July 17 and my discussion today with Eric Mark of the Insurance Commissioner's office.

I will be out of the office for the next two weeks and will not be available on July 24 or 31 when you indicate you may attempt to obtain a TRO and preliminary injunction. While we do not agree that a blanket exemption exists for records emanating from Cascade National Insurance Company, we are willing to focus our request to allow for staged compliance without the risk of penalty to the State.

Our principal interest is the information that has been supplied to the Insurance Commissioner's office supporting the quarterly reports prepared in the receivership, particularly with respect to liabilities, and any actuarial studies used in estimating those liabilities.

As I previously indicated, our request is not intended to cover any individual claims files.

We are willing to accept production in a reasonably staged manner. We are willing to stay production and partially waive penalties which may become due for delay with respect to documents you claim are exempt from disclosure, provided that you identify the categories of documents claimed exempt and the basis of the claimed exemptions within 30 days.

We will agree that the time between the receipt of the initial request and our written renewal of a request for any documents claimed as exempt will not be counted toward the reasonable time for response or be used for the calculation of any penalty which may later be claimed to be due for non-disclosure of those documents. While not a withdrawal of our request, this will allow for a more focused and deliberate approach to the disclosure. In short, you would have at least 30 risk free days to identify which requests you contend ask for exempt documents and why they are exempt. The clock wouldn't start to run again unless those requests are renewed in writing.

Please confirm if this arrangement is acceptable.

Don Anderson

Donald L. Anderson Eisenhower & Carlson PLLC 1200 Wells Fargo Plaza 1201 Pacific Ave. Tacoma, WA 98402 (253) 572-4500 phone (253) 272-5732 fax

<u>danderson@eisenhowerlaw.com</u>

From: DeLeon, Marta (ATG) [mailto:MartaD@ATG.WA.GOV]

Sent: Monday, July 06, 2009 11:41 AM

**To:** Anderson, Donald L. **Cc:** Polz, Heather (ATG)

Subject: Cascade National Insurance Company, In Receivership

Exhibit H Page of 2 Mr. Anderson,

Thank you for speaking with Heather Polz and myself today regarding your request for information about the Cascade receivership. The Office of the Insurance Commissioner (OIC) is reviewing their files for records that would be responsive to your public records request. You can expect the OIC to communicate with you directly regarding the collection and production of any documents in response to your request. However, it appears that most of the voluminous records you requested are the records of a private company, not public records, and as such are not subject to the Public Records Act.

During our conversation, you indicated that what you are most interested in is not "every document," but instead summary information that supports the quarterly reports, particularly information about the liabilities of Cascade. You also indicated that you believe Columbia Bank is entitled to this information as a secured creditor of Legends Holding, Inc. However, a review of the pleadings in this action indicates that Columbia Bank attempted to obtain similar information by court order at the outset of this liquidation. In the *Order of Liquidation and Approval of Plan of Liquidation*, which was signed by Terrance Donahue, counsel for Columbia Bank, the Receivership Court found the quarterly reports to be a sufficient means of providing information to Columbia Bank and any other interested party.

We will pass along to the OIC that you are primarily seeking summary information that supports the Cascade quarterly reports, particularly information about Cascade's liabilities. However, the OIC's response will remain governed by the public records laws.

Sincerely,

Marta DeLeon

Assistant Attorney General

Office of the Attorney General

Government Compliance and Enforcement Division

1125 Washington Street SE

PO Box 40100

Olympia, WA 98504-0100

(360) 753-3168

(360) 664-0229 FAX

martad@atg.wa.gov

NOTICE: This is a private and confidential communication for the sole viewing and use of the intended recipient. This communication may contain information protected by the attorney/client privilege or work product doctrine. If you are not the intended recipient of this communication, please immediately notify the sender and delete and destroy all copies of this communication. The unauthorized disclosure, distribution, copying, or use of information contained in this communication may violate the Electronic Communications Privacy Act, 18 U.S.C. 2510 et seq., the Washington Privacy Act, RCW 9.73, and Article I. section 7 of the Washington Constitution.

Exhibit A Page 2 of 2

**EXHIBIT B** 

### Polz, Heather (ATG)

From:

Polz, Heather (ATG)

Sent:

Monday, August 10, 2009 9:12 AM

To:

'danderson@eisenhowerlaw.com'

Cc:

DeLeon, Marta (ATG)

Subject:

Columbia Bank's Public Records Request

#### Dear Mr. Anderson:

On behalf of the OIC, we are writing to request that you withdraw Columbia Bank's June 23, 2009 public records request and, instead, directly seek the Thurston County Superior Court's permission to obtain the requested documents. We believe that a request by Columbia directly to the receivership court is the most expeditious and straight-forward manner in which to deal with the disputed issue of whether the records belonging to a private insurance company, in this case Cascade, are subject to public disclosure.

It is appropriate for Columbia to bring this issue directly to the Court's attention because Columbia's pending public records request is an attempt to obtain already requested information through a different source, which merits the court's review and input. Columbia previously attempted to obtain information pertaining to the quarterly reports at the time the Order of Liquidation was entered. For example, Columbia's Response To Verified Petition For Order Of Liquidation And Approval Of Plan Of Liquidation, dated October 25, 2005, sought the following information:

- "[c]larification as to the type of legal expenses, the purpose of the legal expenses, and the basis for the estimation of \$75,000.00 per month";
- "[c]larification as to how the claims process will be handled, whether by independent contractor, etc., and the basis for the estimation of \$50,000.00 per month";
- "[a]n opportunity to review distributions to state Guaranty Associations prior [to payment], with an opportunity to object if the amounts or process are questionable";
- "[a] more detailed description of how the Guaranty Associations will be monitored, their claims reviewed, etc.";
- receipt of "the monthly financials generated internally by the receiver during the course of this liquidation, including the actual costs incurred for the items identified on the proposed budget."

At the close of its Response brief, Columbia requested that certain aspects of the liquidation be modified to accommodate Columbia's requests. However, the Order of Liquidation did not provide for any of Columbia's requested information. Because the propriety of providing the requested information to Columbia will be before the receivership court in some form or fashion, it is most appropriate, and efficient, for Columbia to bring the motion, squarely laying out the documents Columbia believes that it needs.

Should Columbia be unwilling to withdraw its public records request, we will seek a Temporary Restraining Order on Thursday, August 20, 2009 at 8:30 a.m. at the ex parte desk in Thurston County Superior Court. Thereafter, we will seek a show cause hearing on September 4, 2009, in order to obtain a preliminary injunction and a declaratory judgment.

Should Columbia decide to pursue its public records request, it is necessary to clarify exactly to what extent you have narrowed Columbia's public records request. Based on your prior correspondence, we understand that you agreed to narrow the scope of Columbia's request so as to eliminate private records in the possession of Cascade. Specifically, in your July 22, 2009 email, you indicated that Columbia was willing to focus its public records request, stating that:

"Our principal interest is the information that has been supplied to the Insurance Commissioner's office supporting the quarterly reports prepared in the receivership, particularly with respect to liabilities, and any actuarial studies used in estimating those liabilities.

As I previously indicated, our request is not intended to cover any individual claims files."

Exhibit B

The OIC interprets this statement to mean that Columbia is now seeking only summary documents supporting the receivership reports that the OIC has in its possession through its capacity as regulator. This would not include documents exclusively in the possession of the Receiver, or exclusively in the possession of Cascade or both. Further, it would only include those documents created since the day the Petition for Receivership was filed in Superior Court. The OIC interprets your narrowed request to replace all of the bullets in the June 23, 2009 public records request with the exception of the final bullet regarding the Olive Garden meeting. Please notify us immediately if this is not an accurate clarification of your request. It is only fair to inform Columbia that there are virtually no documents in the OIC's possession meeting this description because the overwhelming majority of the documents supporting the quarterly reports are prepared for, delivered to, kept by, and in the possession of the Receiver only.

Thank you for your attention to this matter.

Sincerely,

Heather L. Polz, AAG Government Compliance and Enforcement Division Highways-Licenses Building 1125 Washington Street SE MS: 40100

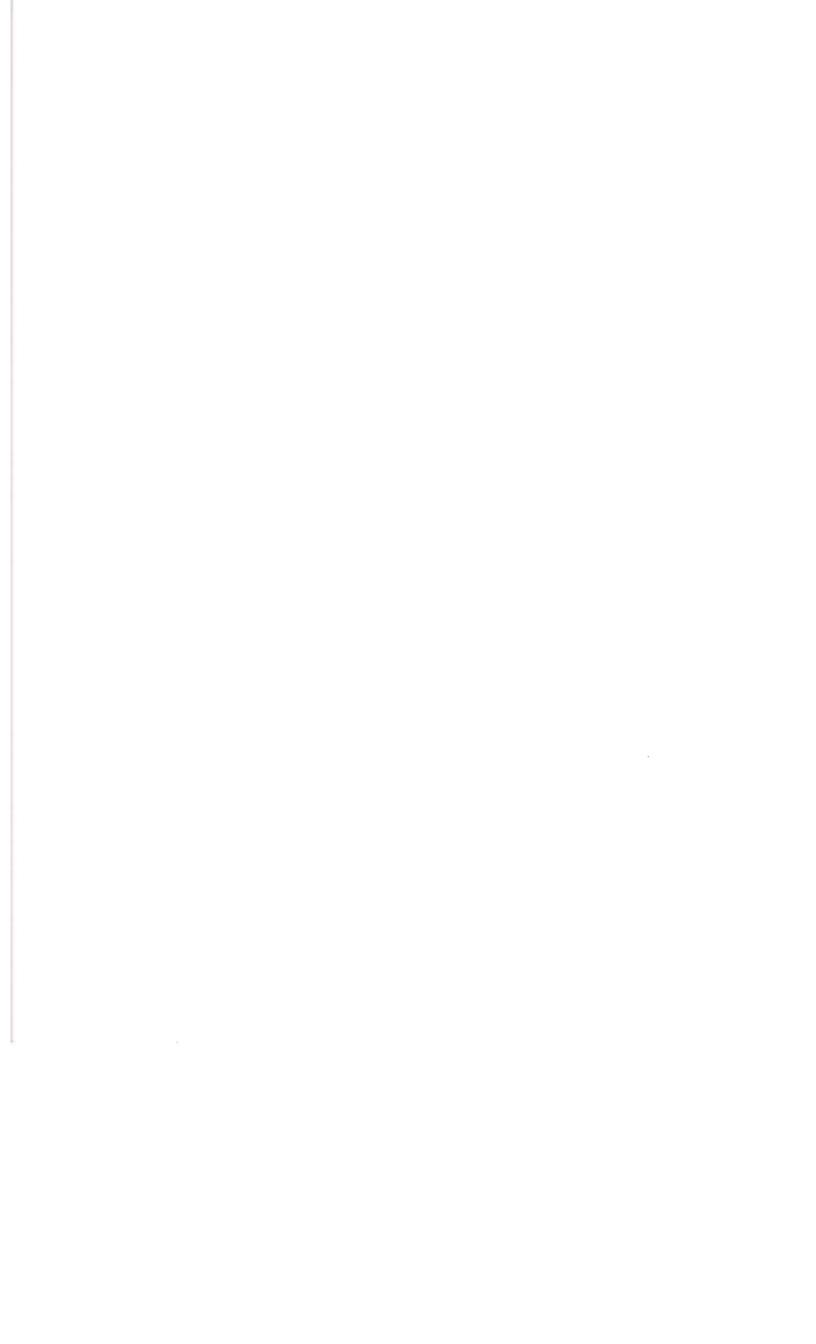
Olympia, WA 98504-0100 Phone: 360-664-0865 Fax: 360-664-0229

Email: heatherp1@atg.wa.gov

THIS E-MAIL AND ANY ATTACHMENTS ARE INTENDED ONLY FOR THE NAMED ADDRESSEE(S) AND ARE PRIVILEGED ATTORNEY-CLIENT COMMUNICATION AND/OR WORK PRODUCT. REVIEW, DISSEMINATION, OR USE OF THIS E-MAIL OR ITS CONTENTS BY PERSONS OTHER THAN THE ADDRESSEE(S) IS PROHIBITED. IF YOU RECEIVE THIS MESSAGE IN ERROR, PLEASE DELETE IT AND NOTIFY THE SENDER.

OPINIONS IN THIS E-MAIL DO NOT CONSTITUTE AN OFFICIAL ATTORNEY GENERAL OPINION PLEASE PRINT ONLY WHEN NECESSARY

Exhibit B



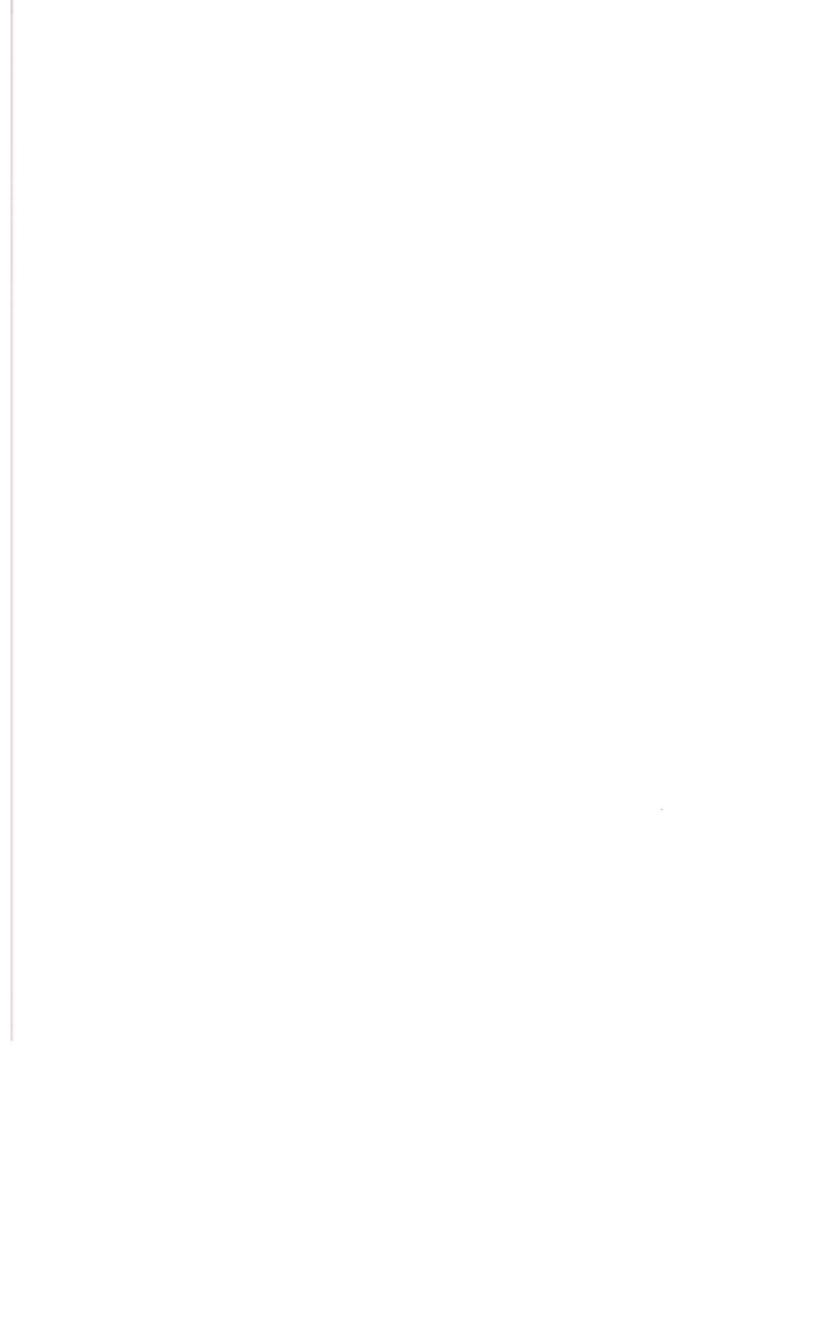
1	☐ No Hearing is Set	
2	☐ Hearing is Set Date:	
3	Time: The Honorable Judge McPhee	
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8	STATE OF	WASHINGTON
9		TY SUPERIOR COURT
10	MIKE KREIDLER, INSURANCE COMMISSIONER,	NO. 04-2-02427-4
11	Petitioner,	ORDER GRANTING
12	V.	PRELIMINARY INJUNCTION AND MOTION FOR
13	CASCADE NATIONAL INSURANCE COMPANY,	DECLARATORY JUDGMENT [PROPOSED]
14	Respondent.	
15	This matter came before the Court	t on a Motion for Preliminary Injunction and
16	Declaratory Judgment by Cascade National	Insurance Company, in Liquidation ("Cascade"),
17	and the Office of the Insurance Commissio	ner, ("OIC"). The Court considered the papers
18	and pleadings filed by the parties in this matt	ter, as well as the arguments of counsel.
19   20	I. FINDINGS AT	ND CONCLUSIONS
21	1. The Court finds that irreparab	le harm will result to Cascade if this Order is not
22	entered because the staff time and resources	s that would be required to respond to Columbia
23	Bank's public records request would be a wa	aste of Cascade's assets.
24	2. The Court finds that the Ca	ascade and its Receivers, and the OIC have a
25	Cascade and its Receivers have a clear legal	and equitable right under the Insurance Code to
26	prevent the waste of Cascade's assets.	

ORDER GRANTING PRELIMINARY INJUNCTION AND MOTION FOR DECLARATORY JUDGMENT

1 ||

3.

1	Assistant Attorney General
2	Attorneys for the Receiver to Cascade National Insurance Company, in Liquidation
3	11,01/11
4	Marta DeLeon, WSBA #35779
5	Assistant Attorney General Attorneys for the OIC
6	
7	Approved as to form and Presentation Waived, EISENHOWER & CARLSON, PLLC
8	
9	Donald Anderson, WSBA # 8373
10	Attorneys for Requestor Columbia Bank
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1	□ EXPEDITE	
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3	Date: Time:	
	The Honorable Judge McPhee	
4		
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8		WASHINGTON TY SUPERIOR COURT
9		IT SUFERIOR COURT
10	MIKE KREIDLER, INSURANCE COMMISSIONER,	NO. 04-2-02427-4
11	Petitioner,	ORDER FOR TEMPORARY
12	V.	RESTRAINING ORDER AND SHOW CAUSE HEARING DATE
13	CASCADE NATIONAL INSURANCE COMPANY,	RE: PRELIMINARY INJUNCTION
14	Respondent.	[PROPOSED]
15		
16	Cascade National Insurance Com	pany, in Liquidation, ("Cascade") and the
17	Washington State Office of the Insurar	nce Commissioner, Mike Kreidler Insurance
18	Commissioner, (collectively the "OIC") brou	ight a Motion for a Temporary Restraining Order
19	for hearing on August 20, 2009. Cascade	and the OIC were represented by ROBERT M.
20	MCKENNA, Attorney General, HEATHE	ER POLZ and MARTA DELEON, Assistant
21	Attorneys General. Requestor Columbia Ba	nk (did) (did not) appeared and was represented
22	by DONALD ANDERSON, of Eisenhower	& Carlson, PLLC. The Court considered the
23	Motion for Temporary Restraining Order,	, and Declarations of Carol Sureau, Marshall
24	McGinness, and Heather Polz in support the	ereof, the records filed to date in this matter, and
25	heard the argument of counsel.	

ORDER FOR TEMPORARY RESTRAINING ORDER AND SHOW CAUSE HEARING DATE RE: PRELIMINARY INJUNCTION

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#### 1. The Court finds that irreparable harm will result to Cascade if this Order is not 2 entered because the staff time and resources that would be required to respond to Columbia 3 Bank's public records request before this Court determines if the records in the Receivers' 4 possession are public records would be a waste of Cascade's assets. 5 The Court finds that the Cascade and its Receivers, and the OIC have a 6 reasonable likelihood of prevailing on the merits in their request for a preliminary injunction 7 and permanent injunction. Cascade and its Receivers have a clear legal and equitable right 8 under the Insurance Code to prevent the waste of Cascade's assets. 9 The Court finds that it is appropriate to temporarily restrain the Requestor 3. 10 from seeking records that are not clearly subject to the Public Records Act. 11 12 II. ORDER 13 Therefore, good cause appearing, IT IS HEREBY ORDERED that: 14 The Requestor, Columbia Banks, is prohibited from requesting records that 15 are exclusively in the possession of Cascade or its Receivers until this Court has an 16 opportunity to determine whether those records are subject to the Public Records Act; 17 No penalties shall accrue for failure by the OIC or Cascade to produce 18 documents exclusively in the possession of Cascade or its Receivers until this Court has an 19 opportunity to determine whether those records are subject to the Public Records Act; 20 This temporary restraining order shall go into effect on August 20, 2009, at 3. 21 p.m. and shall remain in effect until this court has an opportunity to decide 22 Cascade's motion for a preliminary injunction; 23 Requestor Columbia Bank is ordered to show cause why the preliminary 24 injunction should not be entered on , 2009, at a.m./p.m.; and 25

FINDINGS AND CONCLUSIONS

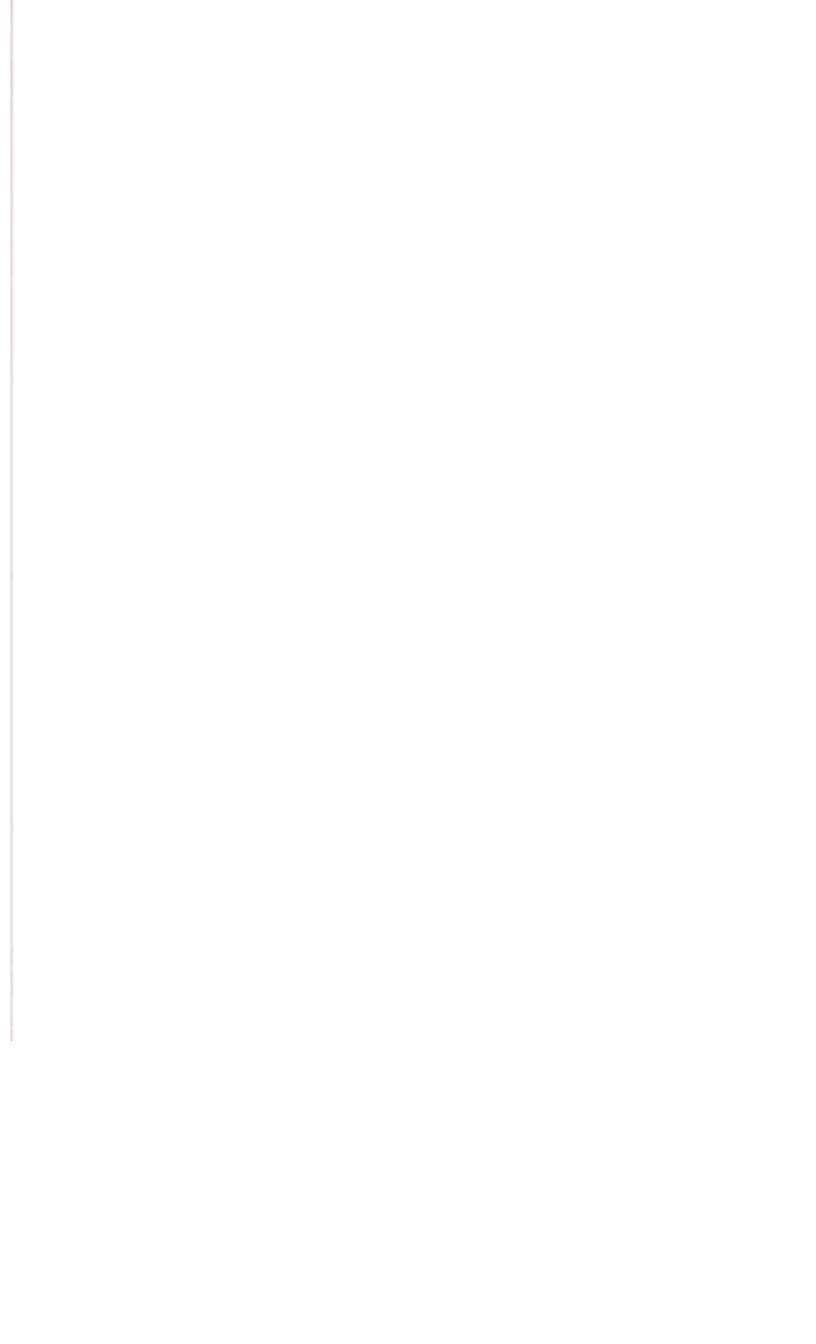
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1	5. Pursuant to RCW 4.92.080, no security bond shall be required of the State of
2	Washington in this matter.
3	Dated this day of August, 2009.
4	
5	
6	JUDGE THOMAS MCPHEE
7	
8	
9	Presented by:
10	ROBERT M. MCKENNA Attorney General
11	11 st 22
12 (	Strather Poly
13	Heather Polz, WSBA #30502 Assistant Attorney General
14	Attorneys for the Receiver to Cascade National Insurance Company, in Liquidation
15	cascade ivational insurance company, in Equidation
16	Math
17	Marta DeLeon, WSBA #35779 Assistant Attorney General
18	Attorneys for the OIC
19	Approved as to form and Presentation Waived,
20	EISENHOWER & CARLSON, PLLC
21	
22	Donald Anderson, WSBA # 8373
23	Attorneys for Requestor Columbia Bank
24	
25	
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ORDER FOR TEMPORARY RESTRAINING ORDER AND SHOW CAUSE HEARING DATE RE: PRELIMINARY INJUNCTION



1	☐ EXPEDITE ☐ No Hearing is Set			
2	☐ Hearing is Set  Date:	¥		
3	Time: The Honorable Judge McPhee			
4	The Honorable stage with nee			
5	S.			
6				
7				
8		WASHINGTON		
9	THURSTON COUN	TY SUPERIOR COURT		
10	MIKE KREIDLER, INSURANCE COMMISSIONER,	NO. 04-2-02427-4		
11	Petitioner,	STIPULATED ORDER FOR TEMPORARY RESTRAINING		
12	V.	ORDER AND SHOW CAUSE		
13	CASCADE NATIONAL INSURANCE COMPANY,	HEARING DATE RE: PRELIMINARY INJUNCTION		
14	Respondent.			
15		* * * * * * * * * * * * * * * * * * *		
16		pany, in Liquidation, ("Cascade") and the		
17	Washington State Office of the Insurar	nce Commissioner, Mike Kreidler Insurance		
18	Commissioner, (collectively the "OIC") brou	ight a Motion for a Temporary Restraining Order		
19	for hearing on August 20, 2009. Cascade	and the OIC were represented by ROBERT M.		
20	MCKENNA, Attorney General, HEATHE	ER POLZ and MARTA DELEON, Assistant		
21	Attorneys General. Requestor Columbia Ba	ank (did) (did not) appear and is represented by		
22	DONALD ANDERSON, of Eisenhower &	& Carlson, PLLC. The Court considered the		
23	Motion for Temporary Restraining Order	, and Declarations of Carol Sureau, Marshall		
24	McGinness, and Heather Polz in support the	ereof, the records filed to date in this matter, and		
25	heard the argument of counsel. The Parties I	nereby stipulate and agree:		

STIPULATED ORDER FOR TEMPORARY RESTRAINING ORDER AND SHOW CAUSE HEARING DATE RE: PRELIMINARY INITINCTION

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1. That irreparable harm will result to Cascade if this Order is not entered because the staff time and resources that would be required to respond to Columbia Bank's public records request before this Court determines if the records in the Receivers' possession are public records would be a waste of Cascade's assets.

- 2. That the Cascade has a reasonable likelihood of prevailing on the merits in its claims for a preliminary injunction and permanent injunction. Cascade and its Receivers have a clear legal and equitable right under the Insurance Code to prevent the waste of Cascade's assets.
- 3. It is appropriate to temporarily restrain the Requestor from seeking records solely in the possession of Cascade and its Receivers until the Court determines whether these records are clearly subject to the Public Records Act.
- 4. The hearing to show cause should be extended to a mutually agreeable date that gives the Requestor a meaningful opportunity to draft a response to the Motion for a preliminary injunction.

#### II. ORDER

Therefore, good cause appearing, IT IS HEREBY ORDERED that:

- The Requestor, Columbia Banks, is prohibited from requesting records that are exclusively in the possession of Cascade or its Receivers until this Court has an opportunity to determine whether those records are subject to the Public Records Act;
- No penalties shall accrue for failure by the OIC or Cascade to produce documents exclusively in the possession of Cascade or its Receivers until this Court has an opportunity to determine whether those records are subject to the Public Records Act;
- This temporary restraining order shall go into effect on August 20, 2009, at
   p.m. and shall remain in effect until this court has an opportunity to decide
   Cascade's motion for a preliminary injunction;

STIPULATED ORDER FOR TEMPORARY RESTRAINING ORDER AND SHOW CAUSE HEARING DATE RE: PRELIMINARY INJUNCTION

1	4.	Requestor Columbia Bank is ordered to show cause why the preliminary
2	injunction sh	ould not be entered on September 18, 2009, at 9:00 a.m.; and
3	5.	Pursuant to RCW 4.92.080, no security bond shall be required of the State of
4	Washington	in this matter.
5	Dated	this day of August, 2009.
6		9
7		
8		JUDGE THOMAS MCPHEE
9		
10	Presented by	:
11		MCKENNA
12	Attorney Ger	neral
13	1 Sente	the Long
14		, WSBA #30507
15		r the Receiver to
16		ional Insurance Company, in Liquidation
17	1/1/1/1/1/1/1/1/1/1/1/1/1/1/1/1/1/1/1/1/	A Miles
18	Marta DeLec	on, WSBA #35779
19	Assistant Att Attorneys for	orney General r the OIC
20	.50	
21	* *	TER & CARLSON, PLLC
22		
23	Donald And	erson, WSBA # 8373
24		r Requestor Columbia Bank
25		
26		
	Approved as	to form and Presentation Waived,
24		
25		
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1.		

STIPULATED ORDER FOR TEMPORARY RESTRAINING ORDER AND SHOW CAUSE HEARING DATE RE: PRELIMINARY INITINCTION

1	□ EXPEDITE
2	☑No Hearing is Set
2	☐ Hearing is Set
3	Date:
28	Time: The Honorable Judge McPhee
4	The Honorable Judge McFilee
5	
5	
6	
7	STATE OF WASHINGTON
7	THURSTON COUNTY SUPERIOR COURT
8	
	MIKE KREIDLER, NO. 04-2-02427-4
9	INSURANCE COMMISSIONER,  CERTIFICATE OF SERVICE
10	Petitioner,
10	
11	v.
	CASCADE NATIONAL INSURANCE
12	COMPANY,
13	
	Respondent.
14	This will hereby certify that on the 20th day of August, 2009, I served a true and
15	correct copy of the Civil Notice of Issue; Motion for Temporary Restraining Order,
16	Order to Show Cause Re: Preliminary Injunction, and for Declaratory Order;
17	Declaration of Marshall McGinnis in Support of Temporary Restraining Order, Order
18	
10	to Show Cause Re: Preliminary Injunction, and for Declaratory Order; Declaration of
19	Carol Sureau in Support of Temporary Restraining Order; Order to Show Cause Re:
20	caret sureau in support of remporary mestraning order, order to show cause me
20	Preliminary Injunction, and for Declaratory Order; Declaration of Heather Polz in
21	Support of Temporary Restraining Order; Order to Show Cause Re: Preliminary
22	Injunction, and for Declaratory Order; (Proposed) Order Granting Preliminary
23	Injunction and Motion for Declaratory Judgment; (Proposed Order for Temporary
24	Restraining Order and Show Cause Hearing Date Re: Preliminary Injunction;
25	Stipulated Order for Temporary Restraining Order and Show Cause Hearing Date Re:
26	,
20	

```
1
      Preliminary Injunction; and Certificate of Service via the U.S. Mail, first-class postage
 2
     prepaid, in sealed envelopes, from Olympia, Washington, to the following interested parties:
 3
      Elizabeth J. Anderson, Sr. VP
      Columbia Bank
 4
      Special Credits Department
      1301 "A" Street
 5
     Tacoma, WA 98401
 6
     Harold Anderson
 7
      P.O. Box 3626
      Sun River, OR 97707
      Former President of Cascade Majority Shareholder
 8
     (Also via email)
 9
       Terrence J. Donahue
       Eisenhower & Carlson
10
       1201 Pacific Avenue, Suite 1200
      Tacoma, WA 98402-4395
11
      Attorney for Columbia Bank
12
      Michael Gossler
      Attention: Karen Oliphant
13
       Montgomery Purdue Blankinship Austin
       701 Fifth Avenue, Suite 550
14
      Seattle, WA 98104-7096
      Attorneys for Harold Anderson
15
      Joseph K. Hegedus
16
       Lewis Brisbois Bisgaard Smith
      221 N. Figueroa Street, Suite 1200
17
       Los Angeles, CA 90012
      Special Request for Notice
18
      Jeffrey A. King
19
      Kent & Wittekind PC
111 W Monroe, Suite 1000
20
       Phoenix, AZ 85003
      Attorneys for Insureds Try Us Trucking + Rufer
21
       Brian F. Kreger
22
      Ryan Swanson Cleveland
       1201 Third Avenue, Suite 3400
23
      Seattle, WA 98101-3034
      Attorney for Gudeman & Weiss
24
      111
25
26
```

2	William T. Lebo, CPCU, President Lebo Mgmt & Insurance Consulting 14722 38 <sup>th</sup> Avenue NE Lake Forest Park, WA 98155
3	Former Outside Director of Cascade
4	Thomas S. Linde Law Offices of Laurin S. Schweet
5	295 80 <sup>th</sup> Avenue SE, Suite 102 Mercer Island,, WA 98040
6	Attorneys for Bank of America NA, Creditor of MBR Corp (Allied)
7	Eric Mendoza
8	Bank of America NA
9	CA9-702-03-03, POB 479 Pasadena, CA 91102-6102
10	Creditor of MBR Corp (Allied)
11	Larry Morrison, President
12	Business Transition Network, Inc. 16515 Stilly Way
13	Arlington, WA 98223
	Former Outside Director of Cascade
14	W. Theodore Vander Wel
15	Attorney at Law 10500 NE 8 <sup>th</sup> Street, Suite 1900
16	Bellevue, WA 98004
17	Attorney for Morrison and Lebo
18	Marina N. Vitek, Esq. Roxborough Pomerance NYE LLP
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